

Health

Budget summary

R million	2025/26				2026/27	2027/28
	Current payments	Transfers and subsidies	Payments for capital assets	Total	Total	Total
MTEF allocation						
Administration	761.3	2.8	10.5	774.5	834.7	874.0
National Health Insurance	877.6	466.7	56.9	1 401.2	1 417.1	1 481.9
Communicable and Non-communicable Diseases	459.4	25 139.7	1.6	25 600.7	26 784.0	27 991.4
Primary Health Care	82.0	3 411.5	0.7	3 494.2	3 655.8	3 821.2
Hospital Systems	90.1	23 240.6	2 440.5	25 771.2	26 122.1	27 531.9
Health System Governance and Human Resources	194.1	7 563.4	7.8	7 765.3	8 113.9	8 482.8
Total expenditure estimates	2 464.5	59 824.8	2 517.9	64 807.2	66 927.7	70 183.1
Executive authority	Minister of Health					
Accounting officer	Director-General of Health					
Website	www.health.gov.za					

The Estimates of National Expenditure is available at www.treasury.gov.za. Additional tables in Excel format can be found at www.treasury.gov.za and www.vulekamali.gov.za.

Vote purpose

Lead and coordinate health services to promote the health of all people in South Africa through an accessible, caring and high-quality health system based on the primary health care approach.

Mandate

The Department of Health derives its mandate from the National Health Act (2003), which requires that it provides a framework for a structured and uniform health system for South Africa and sets out the responsibilities of the 3 levels of government in the provision of health services. Its mission is to improve health by preventing illness and disease and promoting healthy lifestyles. It aims to consistently improve the health care delivery system by focusing on access, equity, efficiency, quality and sustainability.

Selected performance indicators

Table 18.1 Performance indicators by programme and related MTDP outcome

Indicator	Programme	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Total number of clients on antiretroviral treatment	Communicable and Non-communicable Diseases	Outcome 12: Improved access to affordable and quality health care	5.2 million	5.5 million	5.5 million	5.7 million	6 million	6.2 million	6.5 million
Total number of primary health care facilities with youth zones	Communicable and Non-communicable Diseases		1 264	1 845	2 101	2 200	2 300	2 400	2 500
Number of screenings conducted for clients aged 18 and older for hypertension per year	Communicable and Non-communicable Diseases		— ¹	— ¹	— ¹	30 million	32 million	34 million	36 million
Number of screenings conducted for clients aged 18 and older for diabetes per year	Communicable and Non-communicable Diseases		— ¹	— ¹	— ¹	29 million	31 million	33 million	35 million

Table 18.1 Performance indicators by programme and related MTDP outcome (continued)

Indicator	Programme	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of public health facilities (clinics, hospitals, nursing colleges, emergency medical services base stations) maintained, repaired and/or refurbished per year	Hospital Systems	Outcome 12: Improved access to affordable and quality health care	121	120	299	400	400	500	550
Number of primary health care facilities that qualify as ideal clinics per year	Primary Health Care		1 928	2 046	2 706	2 700	2 800	2 900	3 000

1. No historical data available.

Expenditure overview

Over the medium term, the department will focus on strengthening primary health care, improving tertiary services and strengthening health systems. Work in these focus areas aims to ensure improvement in the public health sector in preparation for national health insurance. Given that health is a concurrent function, where most services are delivered at the provincial level, an estimated 90 per cent (R181.4 billion) of the department's budget of R201.9 billion over the MTEF period comprises transfers to provincial departments of health through conditional grants. Total spending is projected to increase at an average annual rate of 4.1 per cent, from R62.2 billion in 2024/25 to R70.2 billion in 2027/28.

Reprioritisations within the department's baseline, mainly from goods and services in the *Administration* programme, are effected to support emerging key policy areas. These include building capacity in the National Institute for Communicable Diseases to strengthen surveillance as part of overall pandemic preparedness efforts (R26 million over the MTEF period); improving the operations of the central chronic medicines dispensing and distribution programme by appointing staff previously funded by donors (R21 million over the MTEF period); supporting the establishment of the interim Traditional Health Practitioner Council towards it becoming self-financing (R21 million over the MTEF period); providing additional capacity to the Mines and Works Compensation Fund, a recently deemed schedule 3A public entity in terms of the Public Finance Management Act (1999) (R13.2 million over the MTEF period); and funding Mpox-related research to be commissioned by the South African Medical Research Council (R10 million in 2025/26).

To fund cost-of-living adjustments for personnel, additions of: R5.8 million in 2025/26, R6.9 million in 2026/27 and R7.9 million in 2027/28 are allocated to the department's compensation of employees budget; and R246.3 million in 2025/26, R264.3 million in 2026/27 and R276.7 million in 2027/28 are allocated to conditional grants to provinces. Further additional allocations are provisionally made to the provincial equitable share under National Treasury (and therefore not included in this chapter) to address shortfalls in compensation of employees and goods and services, as well as to assist in absorbing unemployed doctors who have completed their community service.

Strengthening primary health care

The *district health programmes grant's* allocation of R89 billion over the medium term (R78.3 billion for the comprehensive HIV and AIDS component and R10.7 billion for the district health services component) accounts for 47.5 per cent of the department's projected spending over the period ahead. Although allocations to the grant's comprehensive HIV and AIDS component are set to increase at an average annual rate of 3.3 per cent, this is expected to be sufficient to cater for an increase in the number of clients on antiretroviral treatment from a targeted 5.7 million in 2024/25 to 6.5 million in 2027/28. This is due to lower prices for antiretroviral drugs because of successful price negotiations with suppliers. As at November 2024, an estimated 5.6 million clients were receiving antiretroviral treatment against an annual target of 5.7 million. To meet this target by the end of 2024/25, the department plans to enhance outreach efforts through community health workers and adopting innovative models of dispensing medicine.

Funding for outreach services is provided mainly through the grant's district health services component, in which expenditure is projected to increase at an average annual rate of 4.8 per cent, from R3.2 billion in 2024/25 to R3.7 billion in 2027/28. This is expected to support the retention of an adequate number of community health

workers, who play a critical role in linking patients to health care for communicable and non-communicable diseases. The district health component also funds human papillomavirus vaccinations and various interventions for malaria.

Allocations to the central chronic medication dispensing and distribution programme are set to increase by 4.8 per cent per year, from R400.2 million in 2024/25 to R460.3 million in 2027/28, funded through the *national health insurance indirect grant*. It enhances access to chronic medications by allowing patients to collect their prescriptions from alternative pick-up points such as private pharmacies. An estimated 40 per cent of the department's clients on antiretroviral treatment use this service.

Improving tertiary health care services

Tertiary services are highly specialised medical referrals available at central and tertiary hospitals. However, these are not evenly distributed across the country as only 35 hospitals, mainly in urban areas, offer them. As such, patients are frequently referred between provinces. This requires effective national coordination and financial support through the *national tertiary services grant*, which compensates provinces for delivering tertiary care to patients, including those from other provinces. The grant is allocated R50.2 billion over the MTEF period in the *Hospital Systems* programme, with expenditure set to increase at an average annual rate of 4.7 per cent. To enhance equity and minimise the need for interprovincial referrals, part of the grant is designated for developing the capacity of tertiary services in provinces with insufficient resources by enabling them to buy equipment and recruit medical specialists.

Strengthening health systems

National health insurance will fundamentally affect the funding and organisation of health care in South Africa. Preparatory efforts for this reform are primarily funded through the *national health insurance indirect grant*, which has an allocation of R8.5 billion over the medium term. The grant comprises health systems and health facility revitalisation components. The health systems component funds interventions such as developing patient information systems; addressing findings from the Office of Health Standards and Compliance in an effort to improve the quality of care in the public health sector; providing active support to facilities in the implementation of the ideal clinic initiative, including systems to track progress; enhancing the dispensing of medicines through the central chronic medication dispensing and distribution programme; and piloting contracting units for primary health care.

The health facility revitalisation component is allocated R6 billion over the medium term to fund strategic infrastructure projects. Of this allocation, an estimated R3 billion is sourced from the budget facility for infrastructure and earmarked for the construction of the Limpopo Academic Hospital and Siloam District Hospital. The allocation for the Siloam hospital will be used for the next phase of constructing a 224-bed hospital and facilities for allied health services such as audiology, physiotherapy and occupational therapy. Additionally, parts of the existing hospital, including the psychiatric ward and mortuary, will be repurposed and refurbished. A further R23 billion over the MTEF period is expected to be transferred to provinces through the direct *health facility revitalisation grant*. This will help accelerate maintenance, renovations, upgrades, additions and the construction of infrastructure including the replacement and commissioning of health technology in existing facilities.

Expenditure trends and estimates

Table 18.2 Vote expenditure trends by programme and economic classification¹

Programmes											
1. Administration											
2. National Health Insurance											
3. Communicable and Non-communicable Diseases											
4. Primary Health Care											
5. Hospital Systems											
6. Health System Governance and Human Resources											
Programme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Programme 1	672.7	645.3	678.2	763.0	4.3%	1.1%	774.5	834.7	874.0	4.6%	1.2%
Programme 2	1 216.5	1 366.1	1 425.1	1 343.2	3.4%	2.2%	1 401.2	1 417.1	1 481.9	3.3%	2.1%
Programme 3	32 819.7	26 049.6	23 659.1	25 383.6	-8.2%	43.4%	25 600.7	26 784.0	27 991.4	3.3%	40.0%
Programme 4	3 056.2	5 149.2	2 989.8	3 318.4	2.8%	5.8%	3 494.2	3 655.8	3 821.2	4.8%	5.4%
Programme 5	21 011.8	22 198.4	22 130.8	23 906.7	4.4%	35.9%	25 771.2	26 122.1	27 531.9	4.8%	39.1%
Programme 6	6 360.5	7 487.4	7 429.1	7 510.5	5.7%	11.6%	7 765.3	8 113.9	8 482.8	4.1%	12.1%
Subtotal	65 137.4	62 896.0	58 312.1	62 225.4	-1.5%	100.0%	64 807.2	66 927.7	70 183.1	4.1%	100.0%
Total	65 137.4	62 896.0	58 312.1	62 225.4	-1.5%	100.0%	64 807.2	66 927.7	70 183.1	4.1%	100.0%
Change to 2024							1 110.9	530.2	579.0		
Budget estimate											
Economic classification											
Current payments	9 976.9	3 601.6	2 204.9	2 366.9	-38.1%	7.3%	2 464.5	2 574.1	2 689.5	4.4%	3.8%
Compensation of employees	848.2	761.0	614.9	694.1	-6.5%	1.2%	744.3	779.4	815.3	5.5%	1.1%
Goods and services	9 128.6	2 840.6	1 590.0	1 672.8	-43.2%	6.1%	1 720.2	1 794.8	1 874.2	3.9%	2.7%
of which:					0.0%	0.0%				0.0%	0.0%
Consultants: Business and advisory services	335.6	294.4	153.6	206.0	-15.0%	0.4%	215.5	247.4	258.2	7.8%	0.4%
Contractors	404.0	530.9	452.0	608.2	14.6%	0.8%	619.7	614.0	641.7	1.8%	0.9%
Inventory: Medical supplies	38.3	33.9	34.0	72.1	23.5%	0.1%	69.6	78.3	78.4	2.9%	0.1%
Operating leases	160.5	102.9	111.8	129.9	-6.8%	0.2%	136.1	141.8	148.2	4.5%	0.2%
Travel and subsistence	49.4	103.8	100.0	124.0	35.9%	0.2%	132.8	141.1	147.7	6.0%	0.2%
Operating payments	189.7	104.0	161.9	99.6	-19.3%	0.2%	89.3	101.8	106.4	2.2%	0.2%
Transfers and subsidies	54 491.9	58 334.3	54 751.8	58 402.2	2.3%	90.9%	59 824.8	62 566.7	65 692.6	4.0%	93.3%
Provinces and municipalities	52 462.2	56 251.5	52 743.4	56 357.9	2.4%	87.6%	57 696.1	60 351.0	63 375.7	4.0%	90.0%
Departmental agencies and accounts	1 842.1	1 889.1	1 806.6	1 794.4	-0.9%	2.9%	1 897.2	1 973.6	2 063.9	4.8%	2.9%
Foreign governments and international organisations	–	–	–	18.2	0.0%	0.0%	–	–	–	-100.0%	0.0%
Non-profit institutions	181.4	189.0	196.3	222.2	7.0%	0.3%	231.4	242.1	253.0	4.4%	0.4%
Households	6.2	4.7	5.6	9.5	15.4%	0.0%	–	–	–	-100.0%	0.0%
Payments for capital assets	660.3	958.8	1 354.6	1 456.3	30.2%	1.8%	2 517.9	1 786.8	1 801.0	7.3%	2.9%
Buildings and other fixed structures	591.3	930.3	1 259.8	1 333.4	31.1%	1.7%	2 355.6	1 623.4	1 630.2	6.9%	2.6%
Machinery and equipment	69.0	28.6	94.8	122.9	21.2%	0.1%	162.4	163.4	170.8	11.6%	0.2%
Payments for financial assets	8.4	1.3	0.9	–	-100.0%	0.0%	–	–	–	0.0%	0.0%
Total	65 137.4	62 896.0	58 312.1	62 225.4	-1.5%	100.0%	64 807.2	66 927.7	70 183.1	4.1%	100.0%

1. Tables with expenditure trends, annual budget, adjusted appropriation and audited outcome are available at www.treasury.gov.za and www.vulekamali.gov.za.

Transfers and subsidies expenditure trends and estimates

Table 18.3 Vote transfers and subsidies trends and estimates

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R thousand	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Households											
Social benefits											
Current	6 181	4 527	5 247	–	-100.0%	–	–	–	–	–	–
Employee social benefits	6 181	4 527	5 247	–	-100.0%	–	–	–	–	–	–
Other transfers to households											
Current	–	149	345	9 500	–	–	–	–	–	-100.0%	–
Employee social benefits	–	149	3	–	–	–	–	–	–	–	–
No-fault Compensation Scheme	–	–	342	9 500	–	–	–	–	–	-100.0%	–

Table 18.3 Vote transfers and subsidies trends and estimates (continued)

	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R thousand											
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	1 840 663	1 887 532	1 804 817	1 792 610	-0.9%	3.2%	1 895 341	1 971 620	2 061 804	4.8%	3.1%
Health and Welfare Sector Education and Training Authority	2 536	2 362	2 055	2 667	1.7%	—	2 786	2 914	3 046	4.5%	—
South African National AIDS Council	28 901	19 380	30 234	—	-100.0%	—	—	—	—	—	—
National Health Laboratory Service	643 547	772 521	706 425	598 842	-2.4%	1.2%	636 361	668 789	700 345	5.4%	1.1%
Office of Health Standards Compliance	157 997	157 509	161 546	181 599	4.8%	0.3%	191 749	200 076	209 079	4.8%	0.3%
South African Medical Research Council	855 214	779 523	760 147	833 489	-0.9%	1.4%	880 829	910 725	979 148	5.5%	1.5%
Council for Medical Schemes	6 181	6 272	6 537	6 151	-0.2%	—	6 320	6 615	6 913	4.0%	—
South African Health Products Regulatory Authority	146 287	149 965	137 873	143 518	-0.6%	0.3%	149 301	156 242	163 273	4.4%	0.2%
South African Medical Research Council: Social impact bond	—	—	—	26 344	—	—	27 995	26 259	—	-100.0%	—
Social security funds											
Current	1 437	1 544	1 735	1 813	8.1%	—	1 894	1 981	2 070	4.5%	—
Mines and Works Compensation Fund	1 437	1 544	1 735	1 813	8.1%	—	1 894	1 981	2 070	4.5%	—
Foreign governments and international organisations											
Current	—	—	—	18 200	—	—	—	—	—	-100.0%	—
World Health Organisation	—	—	—	18 200	—	—	—	—	—	-100.0%	—
Provinces and municipalities											
Provincial revenue funds											
Current	46 027 032	49 471 990	46 063 505	49 199 537	2.2%	84.4%	50 450 442	52 773 258	55 160 207	3.9%	84.2%
National health insurance grant	268 677	693 747	694 675	455 956	19.3%	0.9%	466 680	475 960	497 493	2.9%	0.8%
HIV, TB, malaria and community outreach grant: Mental health services component	143 401	—	—	—	-100.0%	0.1%	—	—	—	—	—
HIV, TB, malaria and community outreach grant: Oncology services component	234 933	—	—	—	-100.0%	0.1%	—	—	—	—	—
HIV, TB, malaria and community outreach grant: HIV and AIDS component	22 563 773	—	—	—	-100.0%	10.0%	—	—	—	—	—
HIV, TB, malaria and community outreach grant: Tuberculosis component	506 117	—	—	—	-100.0%	0.2%	—	—	—	—	—
HIV, TB, malaria and community outreach grant: COVID-19 component	1 500 000	—	—	—	-100.0%	0.7%	—	—	—	—	—
District health programmes grant: Comprehensive HIV and AIDS component	—	24 134 521	22 934 604	24 724 358	—	31.8%	24 927 389	26 073 123	27 252 342	3.3%	41.8%
District health programmes grant: District health component	—	4 888 597	2 931 257	3 238 337	—	4.9%	3 411 515	3 569 381	3 730 846	4.8%	5.7%
HIV, TB, malaria and community outreach grant: Human papillomavirus vaccine component	220 258	—	—	—	-100.0%	0.1%	—	—	—	—	—
HIV, TB, malaria and community outreach grant: Malaria elimination component	104 181	—	—	—	-100.0%	—	—	—	—	—	—
HIV, TB, malaria and community outreach grant: Community outreach services component	2 480 213	—	—	—	-100.0%	1.1%	—	—	—	—	—
National tertiary services grant	13 707 798	14 306 059	14 023 946	15 263 784	3.6%	25.4%	15 994 921	16 743 537	17 500 848	4.7%	26.6%
Human resources and training grant	4 297 681	5 449 066	5 479 023	5 517 102	8.7%	9.2%	5 649 937	5 911 257	6 178 678	3.8%	9.4%
Capital	6 435 188	6 779 546	6 679 860	7 158 341	3.6%	12.0%	7 245 705	7 577 788	8 215 468	4.7%	12.3%
Health facility revitalisation grant	6 435 188	6 779 546	6 679 860	7 158 341	3.6%	12.0%	7 245 705	7 577 788	8 215 468	4.7%	12.3%
Non-profit institutions											
Current	181 401	189 000	196 286	222 174	7.0%	0.3%	231 385	242 069	253 011	4.4%	0.4%
Non-governmental organisations: LifeLine	28 030	28 875	28 986	27 288	-0.9%	0.1%	27 283	28 599	29 937	3.1%	—
Non-governmental organisations: loveLife	61 976	64 327	64 635	63 038	0.6%	0.1%	62 821	65 864	68 978	3.0%	0.1%
Non-governmental organisations: Soul City	24 331	25 065	25 161	24 291	-0.1%	—	24 361	25 535	26 735	3.2%	—
Non-governmental organisations: HIV and AIDS	63 989	67 529	67 788	64 832	0.4%	0.1%	62 281	65 402	68 586	1.9%	0.1%
South African Renal Registry	447	460	461	482	2.5%	—	504	527	551	4.6%	—
South African Federation for Mental Health	473	488	490	512	2.7%	—	535	560	585	4.5%	—
South African National Council for the Blind	1 060	1 092	1 096	1 145	2.6%	—	1 196	1 251	1 308	4.5%	—
South African National AIDS Council	—	—	—	21 143	—	—	32 090	33 102	34 147	17.3%	—
National Council Against Smoking	1 095	1 164	1 169	1 221	3.7%	—	1 276	1 334	1 394	4.5%	—
Health Systems Research	—	—	6 500	18 222	—	—	19 038	19 895	20 790	4.5%	—
Total	54 491 902	58 334 288	54 751 795	58 402 175	2.3%	100.0%	59 824 767	62 566 716	65 692 560	4.0%	100.0%

Personnel information

Table 18.4 Vote personnel numbers and cost by salary level and programme¹

Programmes																			
1. Administration																			
2. National Health Insurance																			
3. Communicable and Non-communicable Diseases																			
4. Primary Health Care																			
5. Hospital Systems																			
6. Health System Governance and Human Resources																			
Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment													Average growth rate (%)	Average: Salary level/ Total (%)		
Number of funded posts	Number of posts additional to the establishment																		
		Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27			2027/28		2024/25 - 2027/28				
		Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost			
Health																			
Salary level	987	52	858	614.9	0.7	914	694.1	0.8	920	744.3	0.8	910	779.4	0.9	898	815.3	0.9	-0.6%	100.0%
1 – 6	287	32	281	93.8	0.3	281	98.1	0.3	275	102.8	0.4	269	106.0	0.4	260	108.7	0.4	-2.5%	29.8%
7 – 10	371	5	334	222.9	0.7	345	240.5	0.7	351	260.5	0.7	348	273.7	0.8	347	287.6	0.8	0.2%	38.2%
11 – 12	197	7	141	152.2	1.1	176	190.8	1.1	183	207.3	1.1	184	220.2	1.2	184	231.6	1.3	1.4%	20.0%
13 – 16	130	8	100	140.8	1.4	110	159.2	1.4	109	167.8	1.5	106	173.3	1.6	105	180.9	1.7	-1.6%	11.8%
Other	2	–	2	5.3	2.7	2	5.6	2.8	2	5.9	3.0	2	6.2	3.1	2	6.6	3.3	0.0%	0.2%
Programme	987	52	858	614.9	0.7	914	694.1	0.8	920	744.3	0.8	910	779.4	0.9	898	815.3	0.9	-0.6%	100.0%
Programme 1	425	23	389	266.1	0.7	362	255.8	0.7	354	267.5	0.8	350	279.8	0.8	344	292.5	0.8	-1.7%	38.7%
Programme 2	110	15	76	57.9	0.8	114	93.5	0.8	120	104.1	0.9	120	109.7	0.9	120	115.3	1.0	1.8%	13.0%
Programme 3	177	1	151	121.1	0.8	162	141.8	0.9	160	149.8	0.9	160	156.7	1.0	158	163.8	1.0	-0.8%	17.6%
Programme 4	74	13	63	43.2	0.7	88	62.0	0.7	92	68.4	0.7	90	71.6	0.8	88	74.8	0.8	0.1%	9.8%
Programme 5	33	–	29	25.1	0.9	33	30.0	0.9	34	32.3	0.9	34	33.7	1.0	33	35.3	1.1	-0.1%	3.7%
Programme 6	168	–	150	101.6	0.7	155	111.0	0.7	159	122.2	0.8	157	127.9	0.8	154	133.6	0.9	-0.3%	17.1%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Departmental receipts

Table 18.5 Departmental receipts by economic classification

	Audited outcome			Adjusted estimate	Revised estimate	Average growth rate (%)	Average: Receipt item/ Total (%)	Medium-term receipts estimate			Average growth rate (%)	Average: Receipt item/ Total (%)
	2021/22	2022/23	2023/24					2025/26	2026/27	2027/28		
R thousand	2021/22	2022/23	2023/24	2024/25	2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28		
Departmental receipts	521 023	1 165 733	139 213	297 036	458 712	-4.2%	100.0%	14 155	13 519	13 886	-68.8%	100.0%
Sales of goods and services produced by department	425 640	1 151 210	100 067	293 503	452 062	2.0%	93.2%	7 218	6 252	4 184	-79.0%	93.9%
Sales by market establishments of which:	112	101	93	80 000	80	-10.6%	–	66	60	–	-100.0%	–
Parking	112	101	93	80 000	80	-10.6%	–	66	60	–	-100.0%	–
Administrative fees of which:	3 075	3 399	2 417	1 985	1 982	-13.6%	0.5%	1 800	1 850	1 382	-11.3%	1.4%
Medical (drug control) licences	2 105	2 403	2 417	1 982	1 982	-2.0%	0.4%	1 800	1 850	1 382	-11.3%	1.4%
Inspection fees	970	996	–	3	–	-100.0%	0.1%	–	–	–	–	–
Other sales of which:	422 453	1 147 710	97 557	211 518	450 000	2.1%	92.7%	5 352	4 342	2 802	-81.6%	92.4%
Sale of vaccines	422 073	1 147 373	97 307	211 515	450 000	2.2%	92.6%	5 000	4 000	2 500	-82.3%	92.2%
Replacement of security cards	2	–	1	–	–	-100.0%	–	1	1	1	–	–
Commission on insurance	378	337	249	–	–	-100.0%	–	350	340	298	–	0.2%
Replacement: Lost office property	–	–	–	3	–	–	–	1	1	3	–	–
Sales of scrap, waste, arms and other used current goods of which:	–	–	–	3	–	–	–	2	2	2	–	–
Scrap paper	–	–	–	3	–	–	–	2	2	2	–	–
Interest, dividends and rent on land	17 469	8 981	13 818	2 000	5 000	-34.1%	2.0%	6 500	6 800	9 000	21.6%	5.5%
Interest	17 469	8 981	13 818	2 000	5 000	-34.1%	2.0%	6 500	6 800	9 000	21.6%	5.5%
Sales of capital assets	–	188	–	–	–	–	–	–	–	–	–	–
Transactions in financial assets and liabilities	77 914	5 354	25 328	1 530	1 650	-72.3%	4.8%	435	465	700	-24.9%	0.6%
Total	521 023	1 165 733	139 213	297 036	458 712	-4.2%	100.0%	14 155	13 519	13 886	-68.8%	100.0%

Programme 1: Administration

Programme purpose

Provide strategic leadership, management and support services to the department.

Expenditure trends and estimates

Table 18.6 Administration expenditure trends and estimates by subprogramme and economic classification

Subprogramme				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	2027/28
Ministry	33.0	38.8	41.8	36.0	3.0%	5.4%	38.3	40.1	41.9	5.2%	4.8%
Management	7.2	6.2	14.8	11.4	16.8%	1.4%	12.0	12.5	13.1	4.7%	1.5%
Corporate Services	356.2	398.1	381.6	392.0	3.2%	55.4%	386.8	403.4	422.5	2.5%	49.4%
Property Management	172.9	114.2	141.7	170.4	-0.5%	21.7%	178.5	186.1	194.5	4.5%	22.5%
Financial Management	103.4	88.1	98.3	153.2	14.0%	16.1%	159.0	192.6	202.1	9.7%	21.8%
Total	672.7	645.3	678.2	763.0	4.3%	100.0%	774.5	834.7	874.0	4.6%	100.0%
Change to 2024				–			(22.7)	(22.5)	(21.9)		
Budget estimate											
Economic classification											
Current payments	653.6	628.9	660.9	730.3	3.8%	96.9%	761.3	820.9	859.5	5.6%	97.7%
Compensation of employees	246.2	235.2	266.1	255.8	1.3%	36.4%	267.5	279.8	292.5	4.6%	33.8%
Goods and services	407.4	393.6	394.8	474.5	5.2%	60.5%	493.8	541.0	567.1	6.1%	64.0%
of which:						–					–
Consultants: Business and advisory services	42.7	55.4	7.8	39.5	-2.6%	5.3%	44.5	71.0	74.4	23.5%	7.1%
Contractors	10.8	7.3	7.5	21.1	25.0%	1.7%	28.8	28.2	29.5	11.8%	3.3%
Operating leases	150.9	99.6	110.6	126.1	-5.8%	17.7%	132.2	137.8	144.0	4.5%	16.6%
Property payments	24.2	17.7	34.7	58.8	34.5%	4.9%	61.4	64.2	67.1	4.5%	7.7%
Travel and subsistence	27.8	58.1	34.2	44.9	17.4%	6.0%	50.9	55.8	58.6	9.3%	6.5%
Operating payments	26.8	2.3	30.1	36.5	10.8%	3.5%	23.4	32.9	34.3	-2.0%	3.9%
Transfers and subsidies	4.9	3.7	3.3	20.9	62.6%	1.2%	2.8	2.9	3.0	-47.3%	0.9%
Departmental agencies and accounts	2.5	2.4	2.1	2.7	1.7%	0.3%	2.8	2.9	3.0	4.5%	0.4%
Foreign governments and international organisations	–	–	–	18.2	–	0.7%	–	–	–	-100.0%	0.6%
Households	2.3	1.3	1.3	–	-100.0%	0.2%	–	–	–	–	–
Payments for capital assets	7.8	12.5	13.7	11.9	14.9%	1.7%	10.5	10.9	11.4	-1.3%	1.4%
Machinery and equipment	7.8	12.5	13.7	11.9	14.9%	1.7%	10.5	10.9	11.4	-1.3%	1.4%
Payments for financial assets	6.5	0.3	0.3	–	-100.0%	0.3%	–	–	–	–	–
Total	672.7	645.3	678.2	763.0	4.3%	100.0%	774.5	834.7	874.0	4.6%	100.0%
Proportion of total programme expenditure to vote expenditure	1.0%	1.0%	1.2%	1.2%	–	–	1.2%	1.2%	1.2%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	2.3	1.3	1.3	–	-100.0%	0.2%	–	–	–	–	–
Employee social benefits	2.3	1.3	1.3	–	-100.0%	0.2%	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	2.5	2.4	2.1	2.7	1.7%	0.3%	2.8	2.9	3.0	4.5%	0.4%
Health and Welfare Sector	2.5	2.4	2.1	2.7	1.7%	0.3%	2.8	2.9	3.0	4.5%	0.4%
Education and Training Authority											
Foreign governments and international organisations											
Current	–	–	–	18.2	–	0.7%	–	–	–	-100.0%	0.6%
World Health Organisation	–	–	–	18.2	–	0.7%	–	–	–	-100.0%	0.6%

Personnel information

Table 18.7 Administration personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28				2024/25 - 2027/28		
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Administration			389	266.1	0.7	362	255.8	0.7	354	267.5	0.8	350	279.8	0.8	344	292.5	0.8	-1.7%	100.0%
Salary level	425	23	389	266.1	0.7	362	255.8	0.7	354	267.5	0.8	350	279.8	0.8	344	292.5	0.8	-1.7%	100.0%
1 – 6	170	20	165	54.7	0.3	155	54.5	0.4	150	56.9	0.4	146	58.3	0.4	142	60.4	0.4	-2.9%	42.0%
7 – 10	155	–	142	97.2	0.7	137	98.3	0.7	138	105.4	0.8	137	110.7	0.8	136	116.1	0.9	-0.2%	38.9%
11 – 12	54	–	43	50.9	1.2	38	47.8	1.3	35	47.0	1.3	36	50.3	1.4	36	53.1	1.5	-1.8%	10.3%
13 – 16	44	3	37	58.0	1.6	30	49.5	1.6	29	52.3	1.8	29	54.2	1.9	28	56.3	2.0	-1.9%	8.3%
Other	2	–	2	5.3	2.7	2	5.6	2.8	2	5.9	3.0	2	6.2	3.1	2	6.6	3.3	–	0.6%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 2: National Health Insurance

Programme purpose

Achieve universal health coverage by improving the quality and coverage of health services through the development and implementation of policies and health financing reforms.

Objectives

- Expand access to chronic medication by ensuring that 4.1 million stable patients actively receive medication through the central chronic medicine dispensing and distribution programme by March 2028.
- Determine a benefits package for primary health care multidisciplinary teams (nurses and doctors) by March 2027.
- Facilitate the implementation of national health insurance by establishing ministerial advisory committees in preparation for the National Health Insurance Fund by March 2027.

Subprogrammes

- *Programme Management* provides leadership to improve access to high-quality health care services by developing and implementing universal health coverage policies and health financing reform.
- *Affordable Medicine* is responsible for developing systems to ensure the sustained availability of and equitable access to pharmaceutical commodities. This is achieved through the development of governance frameworks to support the selection and use of essential medicines, the development of standard treatment guidelines, the administration and management of pharmaceutical tenders, the development of provincial pharmaceutical budget forecasts, the reformation of the medicine supply chain, and the licensing of people and premises that deliver pharmaceutical services.
- *Health Financing and National Health Insurance* designs and tests policies, legislation and frameworks to achieve universal health coverage and inform proposals for national health insurance. It develops health financing reforms, including policies affecting the medical schemes environment; provides technical oversight of the Council for Medical Schemes; manages the direct *national health insurance grant* and the *national health insurance indirect grant*; and implements the single exit price regulations, including policy development and implementation initiatives in terms of dispensing and logistical fees. Activities in this subprogramme will focus increasingly on evolving health financing functions such as user and provider management, health care benefits, provider payments, digital health information, risk identification and fraud management.

Programme 3: Communicable and Non-communicable Diseases

Programme purpose

Develop and support the implementation of national policies, guidelines, norms and standards, and the achievement of targets set to decrease morbidity and mortality associated with communicable and non-communicable diseases. Develop strategies and implement programmes that reduce maternal and child mortality.

Objectives

- Reduce the risk of women developing cervical cancer by vaccinating 90 per cent of eligible girls aged 9 to 14 against human papillomavirus and expanding screening to 38 districts by March 2028.
- Support the effective implementation of the national strategic plan on malaria elimination over the medium term by:
 - ensuring indoor residual insecticide spray coverage of at least 95 per cent of households in municipalities where malaria is endemic
 - conducting information and communication campaigns on malaria prevention
 - investigating and classifying confirmed cases within 72 hours.
- Increase the total number of HIV-positive people accessing antiretroviral treatment from 5.7 million in March 2025 to 6.5 million in March 2028 by:
 - implementing the universal test-and-treat policy
 - expanding the number of public health care facilities with youth zones from 2 200 in March 2025 to 2 500 by March 2028.
- Make progress towards ending TB by 2035 by improving treatment adherence to achieve a drug-susceptible TB treatment success rate of 83 per cent and multidrug-resistant TB treatment success rate of 70 per cent by March 2028.
- Reduce premature mortality from non-communicable diseases by screening 35 million clients for elevated blood glucose and 36 million clients for elevated blood pressure by March 2028.
- Facilitate the integration of mental health into primary health care by ensuring that 50 per cent of community health centres have at least 1 mental health care provider by March 2028.

Subprogrammes

- *Programme Management* ensures that efforts by all stakeholders are harnessed to support the overall purpose of the programme, and that the efforts and resources of provincial departments of health, development partners, donors, academic and research organisations, and non-governmental and civil society organisations all contribute in a coherent and integrated way.
- *HIV, AIDS and STIs* formulates policy services related to HIV and sexually transmitted infections, and monitors and evaluates these services; and manages and oversees the comprehensive HIV and AIDS component of the *district health programmes grant* implemented by provinces and the coordination and direction of donor funding for HIV and AIDS.
- *Tuberculosis Management* develops national policies and guidelines for TB services; sets norms and standards and monitors their implementation in line with the vision of eliminating infections, mortality, stigma and discrimination; coordinates and manages the national response to the TB epidemic; and incorporates strategies needed to prevent, diagnose and treat drug-sensitive TB and drug-resistant TB.
- *Women's Maternal and Reproductive Health* develops and monitors policies and guidelines for maternal and women's health services; sets norms and standards, and monitors and evaluates the implementation of these services; and supports the implementation of key initiatives as indicated in the maternal and child health strategic plan and the reports of the ministerial committees on maternal, perinatal and child mortality.

- *Child, Youth and School Health* formulates policy and coordinates, monitors and evaluates child, youth and school health services; manages and oversees the human papillomavirus vaccination programme; coordinates stakeholders outside of the health sector to play key roles in promoting improved health and nutrition for children and young people; supports provincial units responsible for the implementation of policies and guidelines; and focuses on recommendations made by the ministerial committee on morbidity and mortality in children. These are aimed at reducing mortality in children younger than 5, increasing the number of HIV-positive children on treatment, strengthening the expanded programme on immunisation, and ensuring that health services are friendly to children and young people.
- *Communicable Diseases* develops policies and supports provinces in ensuring the control of infectious diseases with the support of the National Institute for Communicable Diseases, a division of the National Health Laboratory Service; improves surveillance for disease detection; strengthens preparedness and core response capacity for public health emergencies in line with international health regulations; and facilitates the implementation of influenza prevention and control programmes, tropical disease prevention and control programmes, and malaria elimination.
- *Non-communicable Diseases* establishes policy, legislation and guidelines, and helps provinces in implementing and monitoring services for chronic non-communicable diseases. This includes disability and rehabilitation (including for older people), eye health, palliative care, mental health and substance abuse, and forensic mental health.
- *Health Promotion and Nutrition* formulates and monitors policies, guidelines, norms and standards for health promotion and nutrition, focusing on TB, HIV and AIDS; maternal and child mortality; non-communicable diseases; and violence. This subprogramme aims to promote health by reducing risk factors for disease and promoting an integrated approach to working towards optimal nutrition for all South Africans.

Expenditure trends and estimates

Table 18.10 Communicable and Non-communicable Diseases expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Programme Management	2.9	19.4	3.1	8.2	41.2%	—	8.1	8.5	8.9	3.0%	—
HIV, AIDS and STIs	24 932.1	24 505.6	23 342.0	25 127.9	0.3%	90.7%	25 339.1	26 510.3	27 705.2	3.3%	99.0%
Tuberculosis Management	16.7	24.2	28.8	24.8	14.1%	0.1%	26.7	27.9	29.2	5.5%	0.1%
Women's Maternal and Reproductive Health	10.6	12.8	14.0	18.1	19.7%	0.1%	19.6	20.5	21.4	5.6%	0.1%
Child, Youth and School Health	22.6	21.9	24.9	27.4	6.7%	0.1%	29.0	30.4	31.8	5.0%	0.1%
Communicable Diseases	7 778.5	1 378.7	147.2	61.6	-80.1%	8.7%	54.6	57.1	59.7	-1.1%	0.2%
Non-communicable Diseases	28.7	57.0	68.0	83.0	42.4%	0.2%	89.5	93.7	97.9	5.7%	0.3%
Health Promotion and Nutrition	27.6	30.0	31.1	32.5	5.5%	0.1%	34.2	35.7	37.4	4.8%	0.1%
Total	32 819.7	26 049.6	23 659.1	25 383.6	-8.2%	100.0%	25 600.7	26 784.0	27 991.4	3.3%	100.0%
Change to 2024				—			75.6	87.6	87.8		
Budget estimate											
Economic classification											
Current payments	8 036.6	1 704.0	500.0	444.0	-61.9%	9.9%	459.4	487.1	505.1	4.4%	1.8%
Compensation of employees	127.4	120.5	121.1	141.8	3.6%	0.5%	149.8	156.7	163.8	4.9%	0.6%
Goods and services	7 909.2	1 583.5	378.9	302.1	-66.3%	9.4%	309.6	330.4	341.3	4.2%	1.2%
of which:											
Consultants: Business and advisory services	58.2	62.8	35.9	37.4	-13.7%	0.2%	37.3	40.0	41.2	3.2%	0.1%
Agency and support/outsourced services	0.1	5.2	11.3	17.8	421.9%	—	19.2	20.1	21.0	5.7%	0.1%
Inventory: Medical supplies	38.0	33.9	33.9	71.9	23.6%	0.2%	69.4	78.0	78.2	2.8%	0.3%
Inventory: Medicine	7 588.6	1 310.9	1.5	38.9	-82.8%	8.3%	41.2	43.0	45.0	5.0%	0.2%
Travel and subsistence	8.9	19.9	30.4	37.3	61.0%	0.1%	38.9	40.7	42.6	4.5%	0.2%
Operating payments	157.7	97.6	127.8	57.2	-28.7%	0.4%	59.8	62.5	65.4	4.5%	0.2%

Table 18.10 Communicable and Non-communicable Diseases expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification				Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Transfers and subsidies	24 781.3	24 343.9	23 156.0	24 937.8	0.2%	90.1%	25 139.7	26 295.3	27 484.6	3.3%	98.2%
Provinces and municipalities	24 569.9	24 134.5	22 934.6	24 724.4	0.2%	89.3%	24 927.4	26 073.1	27 252.3	3.3%	97.4%
Departmental agencies and accounts	28.9	19.4	30.2	—	-100.0%	0.1%	—	—	—	—	—
Non-profit institutions	181.4	189.0	189.8	204.0	4.0%	0.7%	212.3	222.2	232.2	4.4%	0.8%
Households	1.1	1.0	1.4	9.5	106.5%	—	—	—	—	-100.0%	—
Payments for capital assets	—	1.6	2.8	1.8	—	—	1.6	1.7	1.8	-1.1%	—
Machinery and equipment	—	1.6	2.8	1.8	—	—	1.6	1.7	1.8	-1.1%	—
Payments for financial assets	1.9	0.1	0.2	—	-100.0%	—	—	—	—	—	—
Total	32 819.7	26 049.6	23 659.1	25 383.6	-8.2%	100.0%	25 600.7	26 784.0	27 991.4	3.3%	100.0%
Proportion of total programme expenditure to vote expenditure	50.4%	41.4%	40.6%	40.8%	—	—	39.5%	40.0%	39.9%	—	—
Details of transfers and subsidies											
Households											
Social benefits											
Current	1.1	0.9	1.1	—	-100.0%	—	—	—	—	—	—
Employee social benefits	1.1	0.9	1.1	—	-100.0%	—	—	—	—	—	—
Other transfers to households											
Current	—	0.1	0.3	9.5	—	—	—	—	—	-100.0%	—
Employee social benefits	—	0.1	0.0	—	—	—	—	—	—	—	—
No-fault Compensation Scheme	—	—	0.3	9.5	—	—	—	—	—	-100.0%	—
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	28.9	19.4	30.2	—	-100.0%	0.1%	—	—	—	—	—
South African National AIDS Council	28.9	19.4	30.2	—	-100.0%	0.1%	—	—	—	—	—
Provinces and municipalities											
Provincial revenue funds											
Current	24 569.9	24 134.5	22 934.6	24 724.4	0.2%	89.3%	24 927.4	26 073.1	27 252.3	3.3%	97.4%
HIV, TB, malaria and community outreach grant: HIV and AIDS component	22 563.8	—	—	—	-100.0%	20.9%	—	—	—	—	—
HIV, TB, malaria and community outreach grant: Tuberculosis component	506.1	—	—	—	-100.0%	0.5%	—	—	—	—	—
HIV, TB, malaria and community outreach grant: COVID-19 component	1 500.0	—	—	—	-100.0%	1.4%	—	—	—	—	—
District health programmes grant: Comprehensive HIV and AIDS component	—	24 134.5	22 934.6	24 724.4	—	66.5%	24 927.4	26 073.1	27 252.3	3.3%	97.4%
Non-profit institutions											
Current	181.4	189.0	189.8	204.0	4.0%	0.7%	212.3	222.2	232.2	4.4%	0.8%
Non-governmental organisations: LifeLine	28.0	28.9	29.0	27.3	-0.9%	0.1%	27.3	28.6	29.9	3.1%	0.1%
Non-governmental organisations: loveLife	62.0	64.3	64.6	63.0	0.6%	0.2%	62.8	65.9	69.0	3.0%	0.2%
Non-governmental organisations: Soul City	24.3	25.1	25.2	24.3	-0.1%	0.1%	24.4	25.5	26.7	3.2%	0.1%
Non-governmental organisations: HIV and AIDS	64.0	67.5	67.8	64.8	0.4%	0.2%	62.3	65.4	68.6	1.9%	0.2%
South African Renal Registry	0.4	0.5	0.5	0.5	2.5%	—	0.5	0.5	0.6	4.6%	—
South African Federation for Mental Health	0.5	0.5	0.5	0.5	2.7%	—	0.5	0.6	0.6	4.5%	—
South African National Council for the Blind	1.1	1.1	1.1	1.1	2.6%	—	1.2	1.3	1.3	4.5%	—
South African National AIDS Council	—	—	—	21.1	—	—	32.1	33.1	34.1	17.3%	0.1%
National Council Against Smoking	1.1	1.2	1.2	1.2	3.7%	—	1.3	1.3	1.4	4.5%	—

Personnel information

Table 18.11 Communicable and Non-communicable Diseases personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment																		
		Actual			Revised estimate			Medium-term expenditure estimate											
			2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28	
Communicable and Non-communicable Diseases			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	177	1	151	121.1	0.8	162	141.8	0.9	160	149.8	0.9	160	156.7	1.0	158	163.8	1.0	-0.8%	100.0%
1 – 6	22	1	22	7.9	0.4	22	8.4	0.4	21	8.5	0.4	21	9.0	0.4	21	9.4	0.4	-1.5%	13.3%
7 – 10	87	–	80	56.1	0.7	81	59.9	0.7	79	62.3	0.8	79	65.8	0.8	78	68.5	0.9	-1.1%	49.7%
11 – 12	45	–	34	38.5	1.1	39	46.5	1.2	41	51.3	1.3	43	56.5	1.3	42	58.9	1.4	2.9%	25.8%
13 – 16	23	–	15	18.6	1.2	20	27.0	1.3	19	27.6	1.5	16	25.4	1.6	16	26.9	1.6	-6.4%	11.2%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 4: Primary Health Care

Programme purpose

Develop and oversee the implementation of legislation, policies, systems, and norms and standards for a uniform, well-functioning district health system, including for emergency, environmental and port health services.

Objectives

- Improve the quality of care at primary health care facilities by ensuring that 2 800 of these qualify as ideal clinics by March 2026.
- Ensure continuity of care by ensuring that community health workers conduct 20 million household visits per year by March 2028.
- Strengthen environmental health services by assessing 18 metropolitan and district municipalities for compliance with national environmental health norms and standards per year by 2027.
- Improve the quality and safety of care by assessing all provinces for compliance with regulations for emergency medical services each year over the medium term.

Subprogrammes

- *Programme Management* supports and provides leadership for the development and implementation of legislation, policies, systems, norms and standards for a uniform district health system, and emergency, environmental and port health systems.
- *District Health Services* promotes, coordinates and institutionalises the district health system; integrates programme implementation using the primary health care approach by improving the quality of care; coordinates the traditional medicine programme; and manages the district health component of the *district health programmes grant*.
- *Environmental and Port Health Services* coordinates the delivery of environmental health services, including the monitoring and delivery of municipal health services; ensures compliance with international health regulations by coordinating port health services at all of South Africa's points of entry; and provides oversight and support through policy development, support and implementation monitoring for district and metropolitan municipalities to deliver municipal health services.
- *Emergency Medical Services and Trauma* improves the governance, management and functioning of emergency medical services in South Africa by formulating policies, guidelines, norms and standards; strengthens the capacity and skills of emergency medical services personnel; identifies needs and service gaps; and provides oversight to emergency medical services in provinces.

Expenditure trends and estimates

Table 18.12 Primary Health Care expenditure trends and estimates by subprogramme and economic classification

Subprogramme					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome				Adjusted appropriation			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	
Programme Management	4.0	4.5	3.9	6.8	19.4%	0.1%	7.1	7.5	7.8	4.5%	0.2%
District Health Services	2 819.1	4 906.4	2 947.6	3 258.3	4.9%	96.0%	3 430.7	3 589.5	3 752.0	4.8%	98.2%
Environmental and Port Health Services	226.4	229.3	27.0	44.1	-42.0%	3.6%	47.5	49.6	51.7	5.4%	1.4%
Emergency Medical Services and Trauma	6.7	9.1	11.3	9.1	10.7%	0.2%	8.9	9.3	9.7	2.0%	0.3%
Total	3 056.2	5 149.2	2 989.8	3 318.4	2.8%	100.0%	3 494.2	3 655.8	3 821.2	4.8%	100.0%
Change to 2024 Budget estimate				–			28.1	30.0	31.4		
Economic classification											
Current payments	250.2	258.6	55.9	79.1	-31.9%	4.4%	82.0	85.7	89.6	4.2%	2.4%
Compensation of employees	223.3	228.0	43.2	62.0	-34.8%	3.8%	68.4	71.6	74.8	6.5%	1.9%
Goods and services	27.0	30.5	12.7	17.1	-14.1%	0.6%	13.5	14.1	14.7	-4.8%	0.4%
of which:						–					–
Catering: Departmental activities	0.0	0.1	0.1	0.5	200.2%	–	0.5	0.5	0.5	0.8%	–
Laboratory services	–	–	–	0.2	–	–	1.2	1.2	1.2	87.6%	–
Fleet services (including government motor transport)	19.4	17.6	1.8	6.5	-30.4%	0.3%	3.1	3.2	3.3	-20.8%	0.1%
Operating leases	0.3	1.0	0.3	0.6	30.5%	–	0.7	0.7	0.7	4.6%	–
Travel and subsistence	3.8	7.2	7.5	5.9	16.1%	0.2%	5.1	5.4	5.7	-1.2%	0.2%
Venues and facilities	0.2	0.1	1.6	1.5	94.7%	–	1.5	1.6	1.7	4.5%	–
Transfers and subsidies	2 805.7	4 889.3	2 932.8	3 238.3	4.9%	95.5%	3 411.5	3 569.4	3 730.8	4.8%	97.6%
Provinces and municipalities	2 804.7	4 888.6	2 931.3	3 238.3	4.9%	95.5%	3 411.5	3 569.4	3 730.8	4.8%	97.6%
Households	1.1	0.7	1.5	–	-100.0%	–	–	–	–	–	–
Payments for capital assets	0.2	1.2	1.1	1.0	63.9%	–	0.7	0.8	0.8	-7.6%	–
Machinery and equipment	0.2	1.2	1.1	1.0	63.9%	–	0.7	0.8	0.8	-7.6%	–
Payments for financial assets	–	0.1	–	–	–	–	–	–	–	–	–
Total	3 056.2	5 149.2	2 989.8	3 318.4	2.8%	100.0%	3 494.2	3 655.8	3 821.2	4.8%	100.0%
Proportion of total programme expenditure to vote expenditure	4.7%	8.2%	5.1%	5.3%	–	–	5.4%	5.5%	5.4%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	1.1	0.7	1.5	–	-100.0%	–	–	–	–	–	–
Employee social benefits	1.1	0.7	1.5	–	-100.0%	–	–	–	–	–	–
Provinces and municipalities											
Provincial revenue funds											
Current	2 804.7	4 888.6	2 931.3	3 238.3	4.9%	95.5%	3 411.5	3 569.4	3 730.8	4.8%	97.6%
District health programmes grant:	–	4 888.6	2 931.3	3 238.3	–	76.2%	3 411.5	3 569.4	3 730.8	4.8%	97.6%
District health component											
HIV, TB, malaria and community outreach grant: Human papillomavirus vaccine component	220.3	–	–	–	-100.0%	1.5%	–	–	–	–	–
HIV, TB, malaria and community outreach grant: Malaria elimination component	104.2	–	–	–	-100.0%	0.7%	–	–	–	–	–
HIV, TB, malaria and community outreach grant: Community outreach services component	2 480.2	–	–	–	-100.0%	17.1%	–	–	–	–	–

Personnel information

Table 18.13 Primary Health Care personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26		2026/27		2027/28				2024/25 - 2027/28		
Primary Health Care			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	74	13	63	43.2	0.7	88	62.0	0.7	92	68.4	0.7	90	71.6	0.8	88	74.8	0.8	0.1%	100.0%
1 – 6	17	10	16	3.9	0.2	23	5.4	0.2	23	5.7	0.2	22	5.6	0.3	21	5.4	0.3	-3.0%	24.9%
7 – 10	29	–	24	15.5	0.6	32	21.5	0.7	34	24.4	0.7	33	25.5	0.8	33	26.6	0.8	0.5%	36.8%
11 – 12	19	3	15	13.8	0.9	22	20.6	0.9	24	23.7	1.0	24	24.8	1.0	24	26.2	1.1	2.9%	26.4%
13 – 16	9	–	8	10.0	1.3	11	14.5	1.3	10	14.6	1.4	11	15.7	1.5	11	16.6	1.6	-0.9%	12.0%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 5: Hospital Systems

Programme purpose

Develop national policies and plans for all levels of hospital services to strengthen the referral system and facilitate the improvement of hospitals. Ensure that the planning, coordination, delivery and oversight of health infrastructure meet the country's health needs.

Objectives

- Enable improvements in the quality and safety of care in hospitals through the implementation of the national clinical governance policy by March 2028.
- Improve the financing and delivery of health care infrastructure by March 2028 by constructing or revitalising 50 primary health care facilities and 60 hospitals, and maintaining, repairing or refurbishing up to 550 public health facilities per year.

Subprogrammes

- *Programme Management* supports and provides leadership for the development of national policy on hospital services, including the management of health facility infrastructure and hospital systems.
- *Health Facilities Infrastructure Management* coordinates and funds health care infrastructure to enable provinces to plan, manage, modernise, rationalise and transform infrastructure, health technology and hospital management, and improve the quality of care. This subprogramme also disburses funds to the direct *health facility revitalisation grant* and the health facility revitalisation component of the *national health insurance indirect grant*.
- *Hospital Systems* focuses on the modernised and reconfigured provision of tertiary hospital services, identifies tertiary and regional hospitals to serve as centres of excellence for disseminating best practices as they pertain to quality improvements, and manages the *national tertiary services grant*.

Expenditure trends and estimates

Table 18.14 Hospital Systems expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Programme Management	1.0	2.0	3.2	6.9	87.6%	–	7.1	7.4	7.7	4.1%	–
Health Facilities Infrastructure Management	7 295.6	7 882.6	8 096.0	8 625.8	5.7%	35.7%	9 757.6	9 359.5	10 011.2	5.1%	36.5%
Hospital Systems	13 715.2	14 313.9	14 031.6	15 274.1	3.7%	64.2%	16 006.5	16 755.1	17 512.9	4.7%	63.4%
Total	21 011.8	22 198.4	22 130.8	23 906.7	4.4%	100.0%	25 771.2	26 122.1	27 531.9	4.8%	100.0%
Change to 2024 Budget estimate				–			937.0	343.7	383.7		

Personnel information

Table 18.15 Hospital Systems personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment															Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment		Actual			Revised estimate			Medium-term expenditure estimate													
			2023/24			2024/25			2025/26			2026/27			2027/28					2024/25 - 2027/28		
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Hospital Systems																						
Salary level			33	–		29	25.1	0.9	33	30.0	0.9	34	32.3	0.9	34	33.7	1.0	33	35.3	1.1	-0.1%	100.0%
1 – 6			5	–		5	1.8	0.4	5	1.9	0.4	5	2.0	0.4	4	1.9	0.4	4	1.6	0.5	-10.5%	13.3%
7 – 10			9	–		9	5.4	0.6	10	6.2	0.6	10	6.6	0.7	10	7.0	0.7	10	7.3	0.7	–	29.8%
11 – 12			9	–		6	6.3	1.1	8	8.4	1.0	10	10.9	1.0	10	11.5	1.1	10	12.1	1.2	8.9%	29.3%
13 – 16			10	–		9	11.5	1.3	10	13.5	1.3	9	12.7	1.4	9	13.4	1.5	9	14.2	1.6	-3.5%	27.6%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Programme 6: Health System Governance and Human Resources

Programme purpose

Develop policies and systems for the planning, managing and training of health sector human resources, and for planning, monitoring, evaluation and research in the sector. Provide oversight to all public entities in the sector and statutory health professional councils in South Africa.

Objectives

- Ensure functional governance structures in public entities and statutory health councils through the appointment of 2 boards and 4 councils by 2027.
- Monitor the compliance of public entities and statutory health councils with applicable legislation, policies and guidelines by producing biannual governance reports over the medium term.
- Facilitate the equitable distribution of health professionals to health facilities by introducing a framework for multidisciplinary teams of health professionals to be implemented in 64 district hospitals by March 2027.

Subprogrammes

- *Programme Management* supports and provides leadership for health workforce programmes and key governance functions such as planning and monitoring, public entity oversight and forensic chemistry laboratories.
- *Policy and Planning* provides advisory and strategic technical assistance on policy and planning, coordinates the planning system of the health sector, and supports policy analysis and implementation.
- *Public Entities Management and Laboratories* supports the executive authority's oversight function and provides guidance to health entities and statutory councils that fall within the mandate of health legislation with regards to planning and budget procedures, performance and financial reporting, remuneration, governance and accountability.
- *Nursing Services* develops and monitors the implementation of a policy framework for the development of required nursing skills and capacity to deliver effective nursing services.
- *Health Information, Monitoring and Evaluation* develops and maintains an integrated national health information system, commissions and coordinates research, and monitors and evaluates departmental performance and strategic health programmes.
- *Human Resources for Health* is responsible for the medium- to long-term development and management of the public health sector workforce. This entails facilitating the implementation of the national human resources for health strategy, developing capacity in the health workforce for sustainable service delivery, coordinating transversal human resources management policies, providing in-service training for health workers, and disbursing funds to the *human resources and training grant*.

Expenditure trends and estimates

Table 18.16 Health System Governance and Human Resources expenditure trends and estimates by subprogramme and economic classification

Subprogramme	Audited outcome			Adjusted appropriation	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28		
Programme Management	5.4	4.3	5.0	8.5	16.1%	0.1%	8.8	9.2	9.7	4.5%	0.1%
Policy and Planning	5.8	11.2	5.5	7.4	8.7%	0.1%	7.8	8.1	8.5	4.8%	0.1%
Public Entities Management and Laboratories	1 982.3	1 937.0	1 848.7	1 876.6	-1.8%	26.6%	1 992.6	2 074.2	2 169.8	5.0%	25.5%
Nursing Services	8.6	19.0	10.2	10.3	6.4%	0.2%	10.8	11.3	11.8	4.7%	0.1%
Health Information, Monitoring and Evaluation	37.8	47.8	58.5	69.9	22.7%	0.7%	73.5	76.9	80.4	4.8%	0.9%
Human Resources for Health	4 320.7	5 468.1	5 501.2	5 537.9	8.6%	72.4%	5 671.8	5 934.1	6 202.5	3.9%	73.2%
Total	6 360.5	7 487.4	7 429.1	7 510.5	5.7%	100.0%	7 765.3	8 113.9	8 482.8	4.1%	100.0%
Change to 2024				–			81.5	78.5	84.0		
Budget estimate											

Table 18.16 Health System Governance and Human Resources expenditure trends and estimates by subprogramme and economic classification (continued)

Economic classification					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Adjusted appropriation			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 -	2024/25	2025/26	2026/27	2027/28	2024/25 -	2027/28
Current payments	250.6	167.5	165.7	175.8	-11.1%	2.6%	194.1	204.0	214.0	6.8%	2.5%
Compensation of employees	185.5	106.7	101.6	111.0	-15.7%	1.8%	122.2	127.9	133.6	6.4%	1.6%
Goods and services	65.2	60.8	64.1	64.8	-0.2%	0.9%	71.9	76.1	80.3	7.4%	0.9%
of which:						–					–
Audit costs: External	2.6	3.3	2.3	3.0	4.7%	–	3.1	3.2	3.4	4.5%	–
Consultants: Business and advisory services	24.0	23.7	23.1	25.8	2.4%	0.3%	27.2	28.6	29.9	5.0%	0.3%
Contractors	11.2	1.8	2.8	4.1	-28.4%	0.1%	4.2	4.5	4.7	4.2%	0.1%
Agency and support/outsource services	0.3	8.4	–	2.3	91.5%	–	6.4	7.5	8.6	56.1%	0.1%
Fleet services (including government motor transport)	1.7	1.7	3.1	3.5	26.7%	–	3.7	3.8	4.0	4.5%	–
Travel and subsistence	6.9	11.1	15.4	9.1	9.7%	0.1%	9.5	9.9	10.4	4.5%	0.1%
Transfers and subsidies	6 109.6	7 317.5	7 260.8	7 327.1	6.2%	97.3%	7 563.4	7 901.8	8 260.3	4.1%	97.4%
Provinces and municipalities	4 297.7	5 449.1	5 479.0	5 517.1	8.7%	72.1%	5 649.9	5 911.3	6 178.7	3.8%	73.0%
Departmental agencies and accounts	1 810.7	1 867.3	1 774.3	1 791.8	-0.3%	25.2%	1 894.4	1 970.7	2 060.8	4.8%	24.2%
Non-profit institutions	–	–	6.5	18.2	–	0.1%	19.0	19.9	20.8	4.5%	0.2%
Households	1.2	1.1	1.0	–	-100.0%	–	–	–	–	–	–
Payments for capital assets	0.3	1.7	2.3	7.5	191.3%	–	7.8	8.1	8.5	4.1%	0.1%
Buildings and other fixed structures	–	–	0.0	–	–	–	–	–	–	–	–
Machinery and equipment	0.3	1.7	2.2	7.5	191.3%	–	7.8	8.1	8.5	4.1%	0.1%
Payments for financial assets	–	0.8	0.3	–	–	–	–	–	–	–	–
Total	6 360.5	7 487.4	7 429.1	7 510.5	5.7%	100.0%	7 765.3	8 113.9	8 482.8	4.1%	100.0%
Proportion of total programme expenditure to vote expenditure	9.8%	11.9%	12.7%	12.1%	–	–	12.0%	12.1%	12.1%	–	–
Details of transfers and subsidies											
Households											
Social benefits											
Current	1.2	1.1	1.0	–	-100.0%	–	–	–	–	–	–
Employee social benefits	1.2	1.1	1.0	–	-100.0%	–	–	–	–	–	–
Departmental agencies and accounts											
Departmental agencies (non-business entities)											
Current	1 809.2	1 865.8	1 772.5	1 789.9	-0.4%	25.1%	1 892.6	1 968.7	2 058.8	4.8%	24.2%
National Health Laboratory Service	643.5	772.5	706.4	598.8	-2.4%	9.5%	636.4	668.8	700.3	5.4%	8.2%
Office of Health Standards Compliance	158.0	157.5	161.5	181.6	4.8%	2.3%	191.7	200.1	209.1	4.8%	2.5%
South African Medical Research Council	855.2	779.5	760.1	833.5	-0.9%	11.2%	880.8	910.7	979.1	5.5%	11.3%
Council for Medical Schemes	6.2	6.3	6.5	6.2	-0.2%	0.1%	6.3	6.6	6.9	4.0%	0.1%
South African Health Products Regulatory Authority	146.3	150.0	137.9	143.5	-0.6%	2.0%	149.3	156.2	163.3	4.4%	1.9%
South African Medical Research Council: Social impact bond	–	–	–	26.3	–	0.1%	28.0	26.3	–	-100.0%	0.3%
Social security funds											
Current	1.4	1.5	1.7	1.8	8.1%	–	1.9	2.0	2.1	4.5%	–
Mines and Works Compensation Fund	1.4	1.5	1.7	1.8	8.1%	–	1.9	2.0	2.1	4.5%	–
Provinces and municipalities											
Provincial revenue funds											
Current	4 297.7	5 449.1	5 479.0	5 517.1	8.7%	72.1%	5 649.9	5 911.3	6 178.7	3.8%	73.0%
Human resources and training grant	4 297.7	5 449.1	5 479.0	5 517.1	8.7%	72.1%	5 649.9	5 911.3	6 178.7	3.8%	73.0%
Non-profit institutions											
Current	–	–	6.5	18.2	–	0.1%	19.0	19.9	20.8	4.5%	0.2%
Health Systems Research	–	–	6.5	18.2	–	0.1%	19.0	19.9	20.8	4.5%	0.2%

Personnel information

Table 18.17 Health System Governance and Human Resources personnel numbers and cost by salary level¹

Number of posts estimated for 31 March 2025			Number and cost ² of personnel posts filled/planned for on funded establishment												Average growth rate (%)	Average: Salary level/ Total (%)			
Number of funded posts	Number of posts additional to the establishment																		
		Actual			Revised estimate			Medium-term expenditure estimate											
			2023/24			2024/25			2025/26		2026/27		2027/28		2024/25 - 2027/28				
Health System Governance and Human Resources			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost					
Salary level	168	–	150	101.6	0.7	155	111.0	0.7	159	122.2	0.8	157	127.9	0.8	154	133.6	0.9	–0.3%	100.0%
1 – 6	62	–	62	21.8	0.4	63	23.3	0.4	63	24.8	0.4	63	26.2	0.4	60	26.4	0.4	–1.7%	39.8%
7 – 10	60	–	52	34.8	0.7	54	38.1	0.7	56	42.3	0.8	55	44.0	0.8	55	46.4	0.8	0.4%	35.1%
11 – 12	21	–	15	15.8	1.1	16	17.6	1.1	17	19.8	1.2	16	19.9	1.2	16	21.0	1.3	–	10.4%
13 – 16	25	–	21	29.3	1.4	22	32.0	1.5	23	35.3	1.5	23	37.8	1.6	23	39.9	1.7	1.9%	14.7%

1. Data has been provided by the department and may not necessarily reconcile with official government personnel data.

2. Rand million.

Entities

Council for Medical Schemes

Selected performance indicators

Table 18.18 Council for Medical Schemes performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of broker and broker organisation applications accredited within 30 working days per quarter on receipt of complete information per year	Regulation	Outcome 12: Improved access to affordable and quality health care	92.6% (5 487/ 5 928)	86.5% (4 585/ 5 301)	88.4% (4 761/ 5 386)	80%	80%	80%	80%
Percentage of interim rule amendments processed within 14 working days of receipt of all information per year	Regulation		97.5% (117/ 120)	82.2% (46/ 56)	70.4% (38/ 54)	80%	80%	80%	80%
Percentage of annual rule amendments processed before 31 December per year	Regulation		100% (92)	97.1% (67/ 69)	100% (69)	90%	90%	90%	90%
Percentage of governance interventions implemented during the period per year	Regulation		100% (31)	100% (18)	97.4% 37/ 38)	70%	70%	70%	70%
Number of research projects and support projects published in support of the national health policy	Policy, research and monitoring		12	17	17	17	17	17	17

Entity overview

The Council for Medical Schemes is a regulatory authority designated in terms of the Medical Schemes Act (1998) to oversee the medical schemes industry. The act sets out the functions of the council, which include protecting the interests of beneficiaries, controlling and coordinating the functions of medical schemes, collecting and distributing information about private health care, and advising the Minister of Health on matters concerning medical schemes.

Over the medium term, the council will enhance its regulation of medical schemes by developing policies, reducing costs, preventing fraud and improving operational effectiveness. This will be done through strengthened control measures, improved policies, and processes both in administration and core business units. Additionally, the council plays a key role in industry initiatives, including the fraud, waste and abuse advisory committee, which has produced an industry charter, a code of good practice, and tribunal proposals. The council has also developed standard operating procedures for fraud detection and prevention.

Total expenditure is expected to increase at an average annual rate of 2.6 per cent, from R240.2 million in 2024/25 to R259.8 million in 2027/28. The council expects to generate an estimated 90.9 per cent

(R709.4 million) of its revenue over the medium term by collecting levies from medical schemes and derive 2.6 per cent (R19.8 million) through transfers from the department.

Programmes/Objectives/Activities

Table 18.19 Council for Medical Schemes expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	106.6	103.1	127.8	143.2	10.3%	60.9%	134.1	141.4	147.8	1.1%	57.7%
Strategy, performance and risk	2.0	2.1	2.2	2.1	2.6%	1.1%	—	—	—	-100.0%	0.2%
Regulation	33.0	37.0	44.1	48.6	13.7%	20.6%	52.0	54.9	58.0	6.1%	21.7%
Policy, research and monitoring	6.7	8.4	13.8	15.7	32.9%	5.5%	15.7	16.6	17.4	3.5%	6.7%
Member protection	16.3	22.0	26.7	30.6	23.3%	12.0%	32.9	34.8	36.6	6.1%	13.7%
Total	164.6	172.5	214.7	240.2	13.4%	100.0%	234.7	247.7	259.8	2.6%	100.0%

Statements of financial performance, cash flow and financial position

Table 18.20 Council for Medical Schemes statements of financial performance, cash flow and financial position

Statement of financial performance	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million											
Revenue											
Non-tax revenue	182.5	194.6	209.2	252.9	11.5%	97.0%	232.4	243.8	257.9	0.7%	97.4%
Sale of goods and services other than capital assets	179.3	188.4	199.8	211.1	5.6%	90.6%	223.4	236.1	249.9	5.8%	90.9%
Other non-tax revenue	3.2	6.2	9.4	41.8	134.3%	6.3%	9.0	7.7	8.0	-42.3%	6.5%
Transfers received	6.2	6.5	6.9	6.2	0.1%	3.0%	6.3	6.6	6.9	3.4%	2.6%
Total revenue	188.8	201.1	216.0	259.1	11.1%	100.0%	238.7	250.4	264.9	0.7%	100.0%
Expenses											
Current expenses	164.6	172.5	214.7	229.6	11.7%	98.9%	234.7	247.7	259.8	4.2%	98.9%
Compensation of employees	106.3	117.2	141.1	151.7	12.6%	65.3%	170.9	181.0	190.8	8.0%	70.6%
Goods and services	55.4	52.9	69.4	77.8	12.0%	32.3%	63.6	66.6	68.8	-4.0%	28.2%
Depreciation	2.9	2.4	4.1	—	-100.0%	1.3%	—	—	—	—	—
Interest, dividends and rent on land	—	—	0.1	0.1	—	—	0.2	0.2	0.2	6.1%	0.1%
Transfers and subsidies	—	—	—	10.6	—	1.1%	—	—	—	-100.0%	1.1%
Total expenses	164.6	172.5	214.7	240.2	13.4%	100.0%	234.7	247.7	259.8	2.6%	100.0%
Surplus/(Deficit)	24.1	28.6	1.3	18.9	-7.8%		4.0	2.7	5.1	-35.4%	
Cash flow statement											
Cash flow from operating activities	14.5	35.1	9.7	(8.9)	-184.9%	100.0%	3.8	2.7	5.1	-182.8%	100.0%
Receipts											
Non-tax receipts	189.8	193.6	209.3	225.1	5.8%	96.9%	232.4	243.8	257.9	4.6%	97.3%
Sales of goods and services other than capital assets	187.5	188.1	199.9	211.1	4.0%	93.3%	223.4	236.1	249.9	5.8%	93.4%
Other tax receipts	2.4	5.6	9.4	14.0	81.1%	3.6%	9.0	7.7	8.0	-16.8%	4.0%
Transfers received	6.2	6.5	6.9	6.2	0.1%	3.1%	6.3	6.6	6.9	3.4%	2.7%
Total receipts	196.1	200.1	216.1	231.3	5.7%	100.0%	238.7	250.4	264.9	4.6%	100.0%
Payment											
Current payments	181.5	165.0	206.5	229.6	8.2%	98.9%	234.9	247.7	259.8	4.2%	98.9%
Compensation of employees	116.4	112.1	141.6	151.7	9.2%	65.9%	170.9	181.0	190.8	8.0%	70.6%
Goods and services	65.1	52.9	64.7	77.8	6.1%	32.9%	63.8	66.6	68.8	-4.0%	28.2%
Interest and rent on land	—	—	0.1	0.1	—	—	0.2	0.2	0.2	6.1%	0.1%
Transfers and subsidies	—	—	—	10.6	—	1.1%	—	—	—	-100.0%	1.1%
Total payments	181.5	165.0	206.5	240.2	9.8%	100.0%	234.9	247.7	259.8	2.6%	100.0%
Net cash flow from investing activities	(1.6)	(1.5)	(2.0)	(18.9)	127.7%	100.0%	(4.0)	(2.7)	(5.1)	-35.6%	100.0%
Acquisition of property, plant, equipment and intangible assets	(0.8)	(1.3)	(1.6)	(5.6)	89.0%	63.1%	—	(2.7)	(2.6)	-23.0%	45.0%
Acquisition of software and other intangible assets	(0.6)	—	—	(13.3)	174.0%	27.7%	(4.0)	—	(2.5)	-42.7%	55.0%
Proceeds from the sale of property, plant, equipment and intangible assets	0.0	0.0	0.0	—	-100.0%	-0.9%	—	—	—	—	—
Other flows from investing activities	(0.1)	(0.2)	(0.3)	—	-100.0%	10.2%	—	—	—	—	—

Table 18.20 Council for Medical Schemes statements of financial performance, cash flow and financial position (continued)

Cash flow statement				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome										
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Net cash flow from financing activities	–	–	(0.3)	–	–	–	–	–	–	–	–
Repayment of finance leases	–	–	(0.3)	–	–	–	–	–	–	–	–
Net increase/(decrease) in cash and cash equivalents	12.9	33.6	7.4	(27.8)	-229.0%	4.8%	(0.2)	0.0	0.0	-100.0%	100.0%
Statement of financial position											
Carrying value of assets	10.9	9.8	8.8	13.3	6.8%	18.0%	14.5	15.7	14.5	2.7%	19.3%
of which:											
Acquisition of assets	(0.8)	(1.3)	(1.6)	(5.6)	89.0%	100.0%	–	(2.7)	(2.6)	-23.0%	–
Investments	4.0	4.2	4.5	4.5	4.5%	7.1%	4.5	4.5	4.5	–	6.0%
Receivables and prepayments	4.2	6.6	7.4	4.4	1.3%	8.9%	4.4	4.4	4.4	–	5.8%
Cash and cash equivalents	18.1	51.7	59.1	51.7	41.9%	66.0%	51.7	51.7	51.7	–	68.8%
Total assets	37.2	72.3	79.9	74.0	25.7%	100.0%	75.1	76.3	75.1	0.5%	100.0%
Accumulated surplus/(deficit)	2.3	30.8	32.2	33.2	145.2%	33.5%	34.9	36.3	35.1	1.9%	46.4%
Capital reserve fund	2.1	2.1	2.1	2.1	–	3.5%	2.1	2.1	2.1	–	2.8%
Finance lease	–	–	1.2	0.8	–	0.6%	0.3	–	–	-100.0%	0.3%
Trade and other payables	26.7	29.8	32.7	32.8	7.1%	49.5%	32.8	32.8	32.8	–	43.7%
Provisions	6.2	9.6	11.8	5.1	-6.4%	12.9%	3.4	3.4	3.4	-12.4%	5.1%
Derivatives financial instruments	–	–	–	–	–	–	1.7	1.7	1.7	–	1.7%
Total equity and liabilities	37.2	72.3	79.9	74.0	25.7%	100.0%	75.1	76.3	75.1	0.5%	100.0%

Personnel information

Table 18.21 Council for Medical Schemes personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved posts on establishment		Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28	
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Council for Medical Schemes			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	140	138	132	141.1	1.1	140	151.7	1.1	143	170.9	1.2	143	181.0	1.3	143	190.8	1.3	0.7%	100.0%
1 – 6	8	8	8	1.8	0.2	8	1.6	0.2	8	1.9	0.2	8	2.1	0.3	8	2.1	0.3	–	5.6%
7 – 10	41	38	36	23.0	0.6	41	26.5	0.6	44	27.9	0.6	44	29.8	0.7	44	31.4	0.7	2.4%	30.4%
11 – 12	23	23	22	17.5	0.8	23	19.7	0.9	23	23.1	1.0	23	24.6	1.1	23	25.7	1.1	–	16.2%
13 – 16	61	62	59	80.8	1.4	61	86.1	1.4	61	97.6	1.6	61	103.1	1.7	61	109.4	1.8	–	42.9%
17 – 22	7	7	7	18.1	2.6	7	17.8	2.5	7	20.4	2.9	7	21.3	3.0	7	22.2	3.2	–	4.9%

1. Rand million.

Mines and Works Compensation Fund

Selected performance indicators

Table 18.22 Mines and Works Compensation Fund performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of controlled mines and works inspected per year	Administration	Outcome 12: Improved access to affordable and quality health care	139	121	108	80	85	85	90
Percentage of levies received from controlled mines and works liable for payment of levies per year	Administration		— ¹	— ¹	— ¹	80%	85%	85%	90%

Table 18.22 Mines and Works Compensation Fund performance indicators by programme/objective/activity and related outcome (continued)

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of certifications finalised on the mineworkers compensation system per year	Compensation of ex-miners	Outcome 12: Improved access to affordable and quality health care	5 969	10 212	14 276	10 000	9 000	8 000	7000
Number of benefits payments made by the Commissioner for Occupational Diseases per year	Compensation of ex-miners		4 678	5 776	4 590	5 000	5 000	4 000	4000
Number of claims finalised by the Compensation Commissioner for Occupational Diseases per year	Compensation of ex-miners		6 155	6 693	5 527	6 000	6 000	5 000	5 000

1. No historical data available.

Entity overview

The Mines and Works Compensation Fund was established in terms of the Occupational Diseases in Mines and Works Act (1973). The act empowers the entity to collect levies from regulated mines and works, ensuring that compensation is provided to workers, former workers and dependants of deceased workers who have developed occupational diseases that affect their cardiorespiratory health. The entity is also responsible for reimbursing workers for any loss of income while receiving treatment for TB.

Over the medium term, the entity will focus on improving access to services for current and former mineworkers, including by increasing the number of claims processed and streamlining the claims management process to provide timely assistance. To support these initiatives, expenditure is anticipated to increase at an average annual rate of 6.6 per cent, from R361.5 million in 2024/25 to R438.3 million in 2027/28. The funding for these claims is sourced from levies collected from controlled mines and works on behalf of their employees.

The entity expects to generate 80.5 per cent (R1.4 billion) of its revenue over the medium term from interest and investments, and 19.4 per cent (R351.5 million) through the levies it receives from controlled mines and works. It expects to receive R6 million through transfers from the department.

Programmes/Objectives/Activities

Table 18.23 Mines and Works Compensation Fund expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	–	–	–	–	–	–	–	–	–	–	–
Compensation of pensioners	0.5	0.4	0.2	0.2	-28.5%	0.1%	0.1	0.1	0.1	-18.8%	–
Compensation of ex-miners	270.7	283.6	304.6	361.3	10.1%	99.9%	386.0	404.6	438.2	6.6%	100.0%
Total	271.2	284.0	304.8	361.5	10.1%	100.0%	386.2	404.7	438.3	6.6%	100.0%

Statements of financial performance, cash flow and financial position

Table 18.24 Mines and Works Compensation Fund statements of financial performance, cash flow and financial position

Statement of financial performance											
R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Revenue											
Tax revenue	131.0	119.8	125.9	105.9	-6.9%	19.4%	111.3	117.1	123.1	5.1%	19.4%
Non-tax revenue	294.1	956.7	593.8	476.5	17.4%	80.4%	465.5	471.2	481.5	0.3%	80.3%
Other non-tax revenue	294.1	956.7	593.8	476.5	17.4%	80.4%	465.5	471.2	481.5	0.3%	80.3%
Transfers received	0.5	1.5	1.7	1.8	57.3%	0.2%	1.9	2.0	2.1	4.5%	0.3%
Total revenue	425.6	1 078.1	721.4	584.2	11.1%	100.0%	578.7	590.2	606.6	1.3%	100.0%

Table 18.24 Mines and Works Compensation Fund statements of financial performance, cash flow and financial position (continued)

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Expenses											
Current expenses	270.7	283.6	304.6	361.3	10.1%	99.9%	386.0	404.6	438.2	6.6%	100.0%
Goods and services	8.4	0.9	15.2	112.6	137.5%	9.9%	118.0	123.9	130.1	4.9%	30.5%
Interest, dividends and rent on land	262.3	282.7	289.4	248.8	-1.8%	90.0%	268.0	280.7	308.1	7.4%	69.5%
Transfers and subsidies	0.5	0.4	0.2	0.2	-28.9%	0.1%	0.1	0.1	0.1	-20.0%	-
Total expenses	271.2	284.0	304.8	361.5	10.1%	100.0%	386.2	404.7	438.3	6.6%	100.0%
Surplus/(Deficit)	154.4	794.1	416.7	222.7	13.0%		192.5	185.5	168.3	-8.9%	
Cash flow statement											
Cash flow from operating activities	153.6	246.9	365.6	188.3	7.0%	100.0%	312.7	355.9	360.4	24.2%	100.0%
Receipts											
Tax receipts	127.7	150.0	128.4	108.4	-5.3%	29.3%	113.4	116.4	122.4	4.1%	19.6%
Non-tax receipts	169.7	293.4	450.6	472.5	40.7%	70.4%	458.8	467.1	477.4	0.3%	80.0%
Other tax receipts	169.7	293.4	450.6	472.5	40.7%	70.4%	458.8	467.1	477.4	0.3%	80.0%
Transfers received	-	1.5	1.7	1.8	-	0.2%	1.9	2.0	2.1	4.5%	0.3%
Total receipts	297.4	444.9	580.7	582.7	25.1%	100.0%	574.0	585.5	601.9	1.1%	100.0%
Payment											
Current payments	6.1	5.1	3.6	3.7	-15.2%	2.4%	3.8	4.0	4.2	4.3%	1.5%
Goods and services	2.9	0.9	2.6	2.6	-2.6%	1.1%	2.7	2.8	3.0	3.9%	1.0%
Interest and rent on land	3.2	4.2	1.0	1.1	-30.8%	1.3%	1.1	1.2	1.2	5.2%	0.4%
Transfers and subsidies	137.7	193.0	211.5	390.7	41.6%	97.6%	257.6	225.6	237.3	-15.3%	98.5%
Total payments	143.8	198.0	215.1	394.4	40.0%	100.0%	261.4	229.6	241.5	-15.1%	100.0%
Net cash flow from investing activities	(164.0)	(284.7)	(348.0)	(192.5)	5.5%	100.0%	(308.8)	(357.1)	(357.4)	22.9%	100.0%
Other flows from investing activities	(164.0)	(284.7)	(348.0)	(192.5)	5.5%	100.0%	(308.8)	(357.1)	(357.4)	22.9%	100.0%
Net cash flow from financing activities	1.4	-	-	-	-100.0%	-	-	-	-	-	-
Deferred income	1.4	-	-	-	-100.0%	-	-	-	-	-	-
Net increase/(decrease) in cash and cash equivalents	(9.0)	(37.7)	17.5	(4.2)	-22.5%	-3.0%	3.9	(1.2)	2.9	-188.9%	100.0%
Statement of financial position											
Investments	5 048.7	5 363.6	5 727.1	5 919.5	5.4%	98.4%	6 228.3	6 585.4	6 942.9	5.5%	98.7%
Receivables and prepayments	17.0	28.3	-	-	-100.0%	0.2%	-	-	-	-	-
Cash and cash equivalents	89.6	51.9	69.4	65.2	-10.0%	1.2%	69.1	67.9	70.7	2.7%	1.1%
Statutory receivables	-	-	15.2	12.8	-	0.1%	13.4	14.0	14.7	4.9%	0.2%
Total assets	5 155.3	5 443.7	5 811.7	5 997.5	5.2%	100.0%	6 310.8	6 667.4	7 028.4	5.4%	100.0%
Accumulated surplus/(deficit)	1 608.3	2 402.3	2 819.0	3 040.1	23.6%	43.6%	3 230.8	3 414.5	3 580.8	5.6%	51.0%
Trade and other payables	116.0	93.2	103.5	111.4	-1.3%	1.9%	119.9	129.0	138.6	7.6%	1.9%
Provisions	3 431.0	2 948.2	2 889.2	2 846.0	-6.0%	54.5%	2 960.1	3 123.9	3 308.9	5.2%	47.1%
Total equity and liabilities	5 155.3	5 443.7	5 811.7	5 997.5	5.2%	100.0%	6 310.8	6 667.4	7 028.4	5.4%	100.0%

National Health Laboratory Service

Selected performance indicators

Table 18.25 National Health Laboratory Service performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets			
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28	
Percentage of occupational and environmental health laboratory tests conducted within the predefined turn-around time per year	Occupational health	Outcome 12: Improved access to affordable and quality health care	98% (2 839/ 2 906)	98% (3 999/ 4 046)	76% (13 104/ 17 317)	90%	90%	90%	90%	
Percentage of CD4 tests performed within 40 hours per year	Laboratory tests		93% (2 118 943/ 2 268 494)	93% (2 060 230/ 2 227 315)	94% (2 036 633/ 2 163 514)	95%	95%	95%	95%	
Percentage of HIV viral load tests performed within 96 hours per year	Laboratory tests		93% (5 707 235/ 6 125 024)	95% (6 213 893/ 6 557 966)	93% (6 255 731/ 6 727 552))	95%	95%	95%	95%	

Table 18.25 National Health Laboratory Service performance indicators by programme/objective/activity and related outcome (continued)

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of TB GeneXpert tests performed within 40 hours per year	Laboratory tests	Outcome 12: Improved access to affordable and quality health care	94% (2 031 792/ 2 155 430)	91% (2 283 562/ 2 513 781)	94% (2 726 809/ 2 887 303)	95%	95%	95%	95%
Percentage of HIV polymerase chain reaction tests performed within 96 hours per year	Laboratory tests		90% (631 796/ 705 346)	93% (615 195/ 664 912)	94% (573 135/ 609 799)	94%	95%	95%	95%
Percentage of cervical smear tests performed within 5 weeks per year	Laboratory tests		97% (732 238/ 755 252)	88% (813 065/ 918 988)	98% (883 741/ 901 442)	95%	95%	95%	95%
Number of articles published in peer-reviewed journals per year	Research		688	664	597	700	720	730	740
Percentage of blood alcohol tests completed within of 90 days per year	Forensic chemistry laboratories		— ¹	34% (20 597/ 61 514)	82% (60 270/ 73 656)	82%	85%	90%	90%
Percentage of perishable food samples tested within 30 days of sampling per year	Forensic chemistry laboratories		— ¹	72% (176/ 244)	75% (186/ 247)	80%	85%	90%	90%
Percentage of non-perishable food samples tested within 60 days of sampling per year	Forensic chemistry laboratories		— ¹	40% (1 010/ 2 517)	48% (1 101/ 2 276)	80%	85%	90%	90%

1. No historical data available.

Entity overview

The National Health Laboratory Service was established in 2001 in terms of the National Health Laboratory Service Act (2000). The entity focuses on disease surveillance, specialised diagnostic services, outbreak response, research and workforce training for efficient disease monitoring. Its mandate is to provide cost-effective and efficient health laboratory services to all public sector health care providers, including national and provincial health departments, local government and other authorised institutions. Its specialised institutes include the National Institute for Communicable Diseases, which incorporates the National Cancer Registry; the National Institute for Occupational Health; Forensic Chemistry Laboratories; and the National Health Laboratory Service's South African Vaccine Producers.

Over the medium term, the entity will continue to focus on providing a range of laboratory testing services to health care providers, mainly in the public sector, and responding to increased demand for its services in priority programmes such as HIV and TB care. To enhance the detection of cervical cancer, the entity will also continue to test for human papillomavirus and provide cervical smear testing over the MTEF period. Funding for these activities is mainly through the laboratory tests programme, which is allocated R34.3 billion over the medium term, constituting 77.3 per cent of total projected expenditure.

The National Institute for Communicable Diseases is internationally renowned for its role in the surveillance and monitoring of communicable diseases. It provides disease surveillance expertise to Southern African countries and technical support for managing public health threats and outbreaks such as Ebola, listeriosis and, more recently, COVID-19 and Mpox. For this work to continue over the MTEF period, R36 million is added to the institute's baseline to improve its capacity and support its work.

Total expenditure is expected to increase at an average annual rate of 2.8 per cent, from R13.9 billion in 2024/25 to R15.1 billion in 2027/28. The entity expects to derive 89.7 per cent (R40 billion) of its revenue over the MTEF period through the fees it charges for laboratory tests and 4.4 per cent (R2 billion) through transfers from the department.

Programmes/Objectives/Activities

Table 18.26 National Health Laboratory Service expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate 2024/25	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
Administration	2 834.0	355.8	1 009.4	1 972.0	-11.4%	12.2%	2 197.2	2 217.6	2 270.8	4.8%	14.8%
Surveillance of communicable diseases	401.5	466.3	397.3	450.3	3.9%	3.7%	441.4	423.8	411.2	-3.0%	3.0%
Occupational health	135.8	142.7	140.9	202.0	14.2%	1.3%	197.8	189.7	181.4	-3.5%	1.3%
Laboratory tests	9 010.6	7 957.6	9 475.6	10 815.5	6.3%	78.3%	11 199.8	11 446.3	11 664.4	2.6%	77.3%
Research	381.6	359.8	409.3	198.0	-19.6%	2.9%	214.8	233.9	232.2	5.5%	1.5%
Forensic chemistry laboratories	—	273.9	174.5	256.6	—	1.6%	295.0	323.7	320.8	7.7%	2.0%
Total	12 763.4	9 556.2	11 607.0	13 894.5	2.9%	100.0%	14 546.0	14 835.1	15 080.9	2.8%	100.0%

Statements of financial performance, cash flow and financial position

Table 18.27 National Health Laboratory Service statements of financial performance, cash flow and financial position

Statement of financial performance	Audited outcome			Revised estimate 2024/25	Average growth rate (%)		Medium-term expenditure estimate			Average growth rate (%)	
	2021/22	2022/23	2023/24		2021/22 - 2024/25	Average: Expenditure/ Total (%)	2025/26	2026/27	2027/28	2024/25 - 2027/28	Average: Expenditure/ Total (%)
Revenue											
Non-tax revenue	12 199.8	11 963.9	12 407.2	13 865.7	4.4%	94.9%	13 909.7	14 166.3	14 380.5	1.2%	95.6%
Sale of goods and services other than capital assets	11 597.6	11 164.3	11 497.3	12 848.4	3.5%	88.6%	13 076.6	13 338.1	13 604.9	1.9%	89.7%
Other non-tax revenue	602.2	799.6	909.9	1 017.3	19.1%	6.2%	833.1	828.2	775.7	-8.6%	5.9%
Transfers received	640.1	772.5	706.4	598.8	-2.2%	5.1%	636.4	668.8	700.3	5.4%	4.4%
Total revenue	12 839.8	12 736.4	13 113.6	14 464.5	4.1%	100.0%	14 546.0	14 835.1	15 080.9	1.4%	100.0%
Expenses											
Current expenses	12 763.4	9 553.2	11 603.4	13 894.5	2.9%	100.0%	14 546.0	14 835.1	15 080.9	2.8%	100.0%
Compensation of employees	4 783.6	4 559.6	5 160.8	6 355.2	9.9%	43.8%	6 608.6	7 275.1	7 919.1	7.6%	48.2%
Goods and services	7 559.7	4 662.9	6 287.4	7 189.3	-1.7%	53.5%	7 568.9	7 194.8	6 830.0	-1.7%	49.4%
Depreciation	411.6	330.7	155.2	350.0	-5.3%	2.6%	368.5	365.1	331.8	-1.8%	2.4%
Interest, dividends and rent on land	8.5	—	0.0	0.0	-95.1%	—	0.0	0.0	0.0	—	—
Transfers and subsidies	—	3.0	3.6	—	—	—	—	—	—	—	—
Total expenses	12 763.4	9 556.2	11 607.0	13 894.5	2.9%	100.0%	14 546.0	14 835.1	15 080.9	2.8%	100.0%
Surplus/(Deficit)	76.4	3 180.3	1 506.5	570.1	95.4%	—	—	—	—	-100.0%	—
Cash flow statement											
Cash flow from operating activities	875.1	1 747.1	888.6	(752.6)	-195.1%	100.0%	700.0	600.0	450.0	-184.2%	100.0%
Receipts											
Non-tax receipts	12 001.0	10 648.2	11 723.2	13 097.9	3.0%	94.5%	14 546.5	14 844.3	15 515.2	5.8%	95.7%
Sales of goods and services other than capital assets	11 802.1	10 265.4	11 114.5	12 848.4	2.9%	91.6%	14 285.3	14 571.0	15 229.6	5.8%	93.9%
Other tax receipts	198.9	382.8	608.7	249.5	7.8%	2.9%	261.2	273.3	285.6	4.6%	1.8%
Transfers received	640.1	772.5	706.4	598.8	-2.2%	5.5%	636.4	668.8	700.3	5.4%	4.3%
Total receipts	12 641.0	11 420.7	12 429.6	13 696.7	2.7%	100.0%	15 182.8	15 513.1	16 215.6	5.8%	100.0%
Payment											
Current payments	11 766.0	9 673.6	11 541.0	14 449.3	7.1%	100.0%	14 482.8	14 913.1	15 765.6	2.9%	100.0%
Compensation of employees	4 659.4	4 863.7	5 078.4	6 355.2	10.9%	44.5%	6 608.6	7 275.1	7 919.1	7.6%	47.2%
Goods and services	7 099.0	4 809.8	6 462.6	8 094.1	4.5%	55.5%	7 874.2	7 637.9	7 846.5	-1.0%	52.8%
Interest and rent on land	7.5	0.1	—	—	-100.0%	—	—	—	—	—	—
Total payments	11 766.0	9 673.6	11 541.0	14 449.3	7.1%	100.0%	14 482.8	14 913.1	15 765.6	2.9%	100.0%
Net cash flow from investing activities	(319.1)	(91.1)	(316.8)	(809.9)	36.4%	100.0%	(700.0)	(600.0)	(450.0)	-17.8%	100.0%
Acquisition of property, plant, equipment and intangible assets	(318.9)	(89.3)	(315.9)	(809.9)	36.4%	99.4%	(700.0)	(600.0)	(450.0)	-17.8%	100.0%
Acquisition of software and other intangible assets	(0.1)	(1.7)	(0.9)	—	-100.0%	0.6%	—	—	—	—	—
Net cash flow from financing activities	(24.8)	—	—	—	-100.0%	—	—	—	—	—	—
Repayment of finance leases	(24.8)	—	—	—	-100.0%	—	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	531.2	1 656.1	571.9	(1 562.5)	-243.3%	3.8%	(0.0)	(0.0)	(0.0)	-99.1%	100.0%

Table 18.27 National Health Laboratory Service statements of financial performance, cash flow and financial position (continued)

Statement of financial position	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million											
Carrying value of assets	1 484.2	1 454.9	1 549.2	2 456.7	18.3%	15.8%	2 383.3	2 597.5	2 643.9	2.5%	31.5%
of which:											
Acquisition of assets	(318.9)	(89.3)	(315.9)	(809.9)	36.4%	100.0%	(700.0)	(600.0)	(450.0)	-17.8%	100.0%
Inventory	837.9	597.7	560.6	584.5	-11.3%	6.3%	587.2	614.2	642.5	3.2%	7.6%
Loans	—	0.0	—	—	—	—	—	—	—	—	—
Receivables and prepayments	1 979.5	3 319.8	4 000.2	6 705.6	50.2%	34.4%	1 839.9	2 023.9	2 226.3	-30.8%	33.5%
Cash and cash equivalents	3 483.3	5 139.4	5 711.3	4 578.5	9.5%	43.5%	3 085.4	2 068.4	630.2	-48.4%	27.4%
Taxation	0.1	5.4	2.7	—	-100.0%	—	—	—	—	—	—
Total assets	7 785.0	10 517.2	11 824.0	14 325.2	22.5%	100.0%	7 895.9	7 304.0	6 142.8	-24.6%	100.0%
Accumulated surplus/(deficit)	3 922.3	7 103.6	8 610.1	10 674.3	39.6%	66.3%	4 370.6	3 718.0	2 493.3	-38.4%	55.3%
Capital and reserves	654.9	654.9	582.2	654.9	—	6.0%	582.2	582.2	582.2	-3.8%	7.3%
Capital reserve fund	—	129.1	126.8	—	—	0.6%	—	—	—	—	—
Borrowings	—	0.0	—	—	—	—	—	—	—	—	—
Deferred income	70.9	—	—	152.0	29.0%	0.5%	—	—	—	-100.0%	0.3%
Trade and other payables	1 474.2	1 273.3	1 070.3	1 576.1	2.3%	12.8%	1 710.9	1 717.0	1 723.1	3.0%	21.1%
Taxation	1.3	2.0	2.8	—	-100.0%	—	—	—	—	—	—
Provisions	1 619.6	1 354.3	1 049.0	1 267.9	-7.8%	12.9%	783.4	819.0	856.3	-12.3%	11.0%
Derivatives financial instruments	41.7	—	382.7	—	-100.0%	0.9%	448.8	467.9	487.8	—	5.0%
Total equity and liabilities	7 785.0	10 517.2	11 824.0	14 325.2	22.5%	100.0%	7 895.9	7 304.0	6 142.8	-24.6%	100.0%

Personnel information

Table 18.28 National Health Laboratory Service personnel numbers and cost by salary level

Table 2025 National Health Laboratory Service personnel numbers and cost by salary level																			
Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment													Average growth rate of personnel posts (%)	Average: salary level/ Total (%)		
Number of funded posts	Number of approved establishment posts	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26		2026/27		2027/28			2024/25 - 2027/28				
National Health Laboratory Service			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		Number	Cost	Unit cost	
Salary level	8 800	8 800	8 801	5 160.8	0.6	8 800	6 355.2	0.7	8 800	6 608.6	0.8	8 800	7 275.1	0.8	8 800	7 919.1	0.9	–	100.0%
1 – 6	1 353	1 353	1 353	218.8	0.2	1 353	269.5	0.2	1 353	280.2	0.2	1 353	308.5	0.2	1 353	335.8	0.2	–	15.4%
7 – 10	5 949	5 949	5 950	2 870.4	0.5	5 949	3 534.7	0.6	5 949	3 675.6	0.6	5 949	4 046.3	0.7	5 949	4 404.5	0.7	–	67.6%
11 – 12	836	836	836	895.1	1.1	836	1 102.2	1.3	836	1 146.2	1.4	836	1 261.8	1.5	836	1 373.5	1.6	–	9.5%
13 – 16	537	537	537	861.6	1.6	537	1 061.0	2.0	537	1 103.3	2.1	537	1 214.6	2.3	537	1 322.1	2.5	–	6.1%
17 – 22	125	125	125	315.0	2.5	125	387.9	3.1	125	403.3	3.2	125	444.0	3.6	125	483.3	3.9	–	1.4%

1. Rand million.

Office of Health Standards Compliance

Selected performance indicators

Table 18.29 Office of Health Standards Compliance performance indicators by programme/objective/activity and related outcome

These Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Percentage of targeted public sector health establishments inspected for compliance with norms and standards per year	Compliance inspectorate	Outcome 12: Improved access to affordable and quality health care	14.5% (544/ 3 741)	20.8% (781/ 3 741)	19.6% (734/ 3 741)	18.4%	20.8%	20.8%	20.8%
Percentage of targeted private sector health establishments inspected for compliance with norms and standards per year	Compliance inspectorate		— ¹	11.8% (51/ 431)	11.4% (60/ 526)	21%	11.8%	11.8%	11.8%
Percentage of low-risk complaints resolved within 25 working days of lodging in the call centre per year	Complaints management and office of the ombud		83.1% (2 756/ 3 317)	93.4% (2 472/ 2 647)	96.6% (2 308/ 2 389)	90%	90%	90%	90%

Table 18.29 Office of Health Standards Compliance performance indicators by programme/objective/activity and related outcome (continued)

These Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of recommendation reports for improvement in the health care sector made to relevant authorities per year	Health standards design, analysis and support	Outcome 12: Improved access to affordable and quality health care	3	3	3	3	1	1	1
Percentage of health establishments issued with a certificate of compliance within 15 days of the date of the final inspection report and a recommendation by an inspector per year	Certification and enforcement		85.2% (161/189)	100% (251)	91%	100%	100%	100%	100%
Percentage of health establishments against which enforcement action has been initiated within 10 days of the date of the final inspection report and a recommendation by an inspector per year	Certification and enforcement		0% (0/23)	100% (100)	100% (45)	100%	90%	100%	100%

1. No historical data available.

Entity overview

The Office of Health Standards Compliance is an independent health regulator that oversees the quality and safety of health care services in South Africa. The entity was established in terms of the National Health Amendment Act (2013) to protect and promote the health and safety of users of health services by ensuring that private and public health facilities comply with prescribed norms and standards. It does this through conducting routine and additional inspections and investigating complaints and adverse events reported by health care users or professionals. It will continue to perform these functions over the MTEF period.

The entity will focus on increasing the number of inspections conducted from 734 in 2024/25 to 761 in 2027/28, supported by an expected increase in expenditure in the compliance inspectorate at an average annual rate of 6.4 per cent, from R61.8 million in 2024/25 to R74.5 million in 2027/28. Total expenditure is expected to increase at an average annual rate of 4.8 per cent, from R181.6 million in 2024/25 to R209.1 million in 2027/28. The entity derives its revenue, which is expected to amount to R600.9 million over the medium term, entirely through transfers from the department. Revenue is projected to increase in line with spending.

Programmes/Objectives/Activities

Table 18.30 Office of Health Standards Compliance expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	65.4	72.3	77.2	69.9	2.2%	40.8%	73.7	74.7	78.1	3.7%	37.9%
Compliance inspectorate	50.9	75.9	59.6	61.8	6.7%	35.3%	66.7	71.2	74.5	6.4%	35.0%
Complaints management and office of the ombud	19.8	23.4	29.4	33.5	19.2%	15.0%	32.3	34.1	36.0	2.5%	17.4%
Health standards design, analysis and support	10.7	13.2	14.4	13.5	8.3%	7.4%	15.5	16.4	16.7	7.2%	7.9%
Certification and enforcement	2.3	2.5	3.3	2.9	8.5%	1.6%	3.5	3.7	3.9	9.9%	1.8%
Total	149.0	187.2	183.9	181.6	6.8%	100.0%	191.7	200.1	209.1	4.8%	100.0%

Statements of financial performance, cash flow and financial position

Table 18.31 Office of Health Standards Compliance statements of financial performance, cash flow and financial position

Statement of financial performance					Average growth rate (%)	Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate			Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Revenue											
Non-tax revenue	2.1	3.3	2.9	–	-100.0%	1.3%	–	–	–	–	–
Other non-tax revenue	2.1	3.3	2.9	–	-100.0%	1.3%	–	–	–	–	–
Transfers received	158.0	157.5	161.5	181.6	4.8%	98.7%	191.7	200.1	209.1	4.8%	100.0%
Total revenue	160.1	160.8	164.4	181.6	4.3%	100.0%	191.7	200.1	209.1	4.8%	100.0%
Expenses											
Current expenses	149.0	187.2	183.9	181.6	6.8%	100.0%	191.7	200.1	209.1	4.8%	100.0%
Compensation of employees	100.3	126.1	123.7	124.6	7.5%	67.6%	135.3	143.8	151.9	6.8%	70.9%
Goods and services	41.9	54.3	53.6	57.0	10.8%	29.4%	56.5	56.3	57.2	0.1%	29.1%
Depreciation	6.9	6.8	6.5	–	-100.0%	3.0%	–	–	–	–	–
Total expenses	149.0	187.2	183.9	181.6	6.8%	100.0%	191.7	200.1	209.1	4.8%	100.0%
Surplus/(Deficit)	11.0	(26.4)	(19.4)	–	-100.0%		–	–	–	–	
Cash flow statement											
Cash flow from operating activities	17.0	(14.4)	(17.8)	4.6	-35.5%	100.0%	4.8	3.5	3.6	-7.5%	100.0%
Receipts											
Non-tax receipts	2.0	3.3	2.9	–	-100.0%	1.3%	–	–	–	–	–
Sales of goods and services other than capital assets	–	0.0	0.0	–	–	–	–	–	–	–	–
Other tax receipts	2.0	3.3	2.9	–	-100.0%	1.3%	–	–	–	–	–
Transfers received	158.0	157.5	161.5	181.6	4.8%	98.7%	191.7	200.1	209.1	4.8%	100.0%
Financial transactions in assets and liabilities	0.0	–	–	–	-100.0%	–	–	–	–	–	–
Total receipts	160.1	160.8	164.4	181.6	4.3%	100.0%	191.7	200.1	209.1	4.8%	100.0%
Payment											
Current payments	143.1	175.2	182.3	177.0	7.4%	100.0%	187.0	196.6	205.5	5.1%	100.0%
Compensation of employees	100.3	126.1	123.7	124.6	7.5%	70.1%	135.3	143.8	151.9	6.8%	72.4%
Goods and services	42.8	49.1	58.6	52.4	7.0%	29.9%	51.7	52.8	53.6	0.8%	27.6%
Total payments	143.1	175.2	182.3	177.0	7.4%	100.0%	187.0	196.6	205.5	5.1%	100.0%
Net cash flow from investing activities	(3.5)	(4.5)	(4.8)	(4.6)	9.2%	100.0%	(7.8)	(8.2)	(8.1)	21.0%	100.0%
Acquisition of property, plant, equipment and intangible assets	(1.7)	(2.5)	(1.0)	(0.8)	-23.0%	35.0%	(0.9)	(1.1)	(0.9)	7.0%	13.4%
Acquisition of software and other intangible assets	(1.8)	(2.0)	(3.8)	(3.8)	27.8%	65.0%	(6.8)	(7.2)	(7.1)	23.5%	86.6%
Net increase/(decrease) in cash and cash equivalents	13.5	(18.9)	(22.6)	0.0	-96.6%	-3.3%	(3.0)	(4.8)	(4.5)	-2 145.5%	100.0%
Statement of financial position											
Carrying value of assets of which:	12.2	10.8	12.2	4.6	-27.9%	41.7%	7.8	8.2	8.1	21.0%	100.0%
Acquisition of assets	(1.7)	(2.5)	(1.0)	(0.8)	-23.0%	100.0%	(0.9)	(1.1)	(0.9)	7.0%	100.0%
Receivables and prepayments	1.5	3.6	1.6	–	-100.0%	3.0%	–	–	–	–	–
Cash and cash equivalents	64.5	45.7	23.0	–	-100.0%	55.3%	–	–	–	–	–
Total assets	78.1	60.0	36.8	4.6	-61.2%	100.0%	7.8	8.2	8.1	21.0%	100.0%
Accumulated surplus/(deficit)	65.8	40.4	24.2	4.6	-58.9%	79.3%	7.8	8.2	8.1	21.0%	100.0%
Trade and other payables	6.5	12.4	6.0	–	-100.0%	11.3%	–	–	–	–	–
Provisions	5.6	7.2	6.6	–	-100.0%	9.3%	–	–	–	–	–
Derivatives financial instruments	0.3	–	–	–	-100.0%	0.1%	–	–	–	–	–
Total equity and liabilities	78.1	60.0	36.8	4.6	-61.2%	100.0%	7.8	8.2	8.1	21.0%	100.0%

Personnel information

Table 18.32 Office of Health Standards Compliance personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved establishment posts	Number of posts on approved establishment	Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26			2026/27			2027/28				
Office of Health Standards Compliance			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	142	142	131	123.7	0.9	142	124.6	0.9	143	135.3	0.9	143	143.8	1.0	143	151.9	1.1	0.2%	
1 – 6	–	–	–	0.6	–	–	0.6	–	–	1.1	–	–	1.1	–	–	1.2	–	–	
7 – 10	88	88	83	59.0	0.7	88	57.5	0.7	88	61.6	0.7	88	65.7	0.7	88	69.4	0.8	–	
11 – 12	33	33	27	37.3	1.4	33	34.5	1.0	34	38.9	1.1	34	41.4	1.2	34	43.8	1.3	1.0%	
13 – 16	19	19	19	22.5	1.2	19	27.0	1.4	19	28.5	1.5	19	30.1	1.6	19	31.8	1.7	–	
17 – 22	2	2	2	4.4	2.2	2	5.1	2.6	2	5.2	2.6	2	5.4	2.7	2	5.7	2.9	–	

1. Rand million.

South African Health Products Regulatory Authority

Selected performance indicators

Table 18.33 South African Health Products Regulatory Authority performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of new chemical entities master applications finalised per year	Health product authorisation	Outcome 12: Improved access to affordable and quality health care	– ¹	– ¹	– ¹	– ¹	120	135	150
Number of generics master applications finalised per year	Health product authorisation		– ¹	– ¹	– ¹	– ¹	480	495	510
Percentage of new good warehouse practice-related licences finalised within 125 days per year	Inspectorate and regulatory compliance		– ¹	– ¹	– ¹	0	70%	75%	80%
Percentage of new good management practice-related licences (local manufacture) finalised within 125 days per year	Inspectorate and regulatory compliance		– ¹	– ¹	– ¹	– ¹	50%	55%	60%
Percentage of applications for the sale of unregistered category-A (human) medicines finalised within 3 working days per year	Medicines evaluation and registration		57% (9 385/ 16 435)	87% (14 874/ 16 940)	96% (17 404/ 18 083)	90%	95%	95%	95%
Percentage of clinical trial safety signals detected and mitigated within 80 working days per year	Medicines evaluation and registration		– ¹	– ¹	– ¹	– ¹	50%	60%	70%
Percentage of medical device establishment licence applications finalised within 90 days per year	Devices and radiation control		76% (613/ 804)	136% (943/ 692)	127% (1 114/ 880)	80%	80%	80%	80%

1. No historical data available.

Entity overview

The South African Health Products Regulatory Authority was established in terms of the Medicines and Related Substances Act (1965). It is responsible for regulating medicines intended for human and animal use; licensing manufacturers, wholesalers and distributors of medicines, medical devices, radiation-emitting devices and radioactive nuclides; and conducting trials. Since 2019, the authority has re-engineered its processes through adopting reliance and priority review methods in certain evaluation processes. In 2023, it launched a

modernisation project to digitise regulatory and other processes through implementing the regulatory information management system. The first modules, including for processing new medicine applications, are expected to go live in 2025/26, with further module development planned over the MTEF period. This project is expected to enhance the quality of evaluations and lead to an increase in the registration of health products from new chemical entities from 120 in 2025/26 to 150 in 2027/28, and an increase in generic products from 480 in 2025/26 to 510 in 2027/28.

The evaluation of the safety, quality and therapeutic efficacy of medicines, as well as their registration, is expected to account for 30 per cent (R461.4 million) of the authority's total spending over the medium term. As this work requires skilled personnel, compensation of employees accounts for an estimated 65.7 per cent (R1 billion) of the authority's budget over the period ahead, increasing at an average annual rate of 9.8 per cent, in line with its drive to strengthen capacity by filling critical posts. The authority plans to fund this increase through the projected increase in its revenue. Total expenditure is expected to increase at an average annual rate of 9.1 per cent, from R417.6 million in 2024/25 to R542.4 million in 2027/28.

The authority expects to derive 61.5 per cent (R946.3 million) of its revenue over the MTEF period through the fees it charges for the evaluation and registration of medicines and medical devices; and 31.7 per cent (R468.8 million) through transfers from the department. Revenue generated from fees is expected to increase from R248.5 million in 2024/25 to R344.5 million in 2027/28, at an average annual rate of 11.5 per cent because of the recently gazetted fee schedule containing upward adjustments in various categories.

Programmes/Objectives/Activities

Table 18.34 South African Health Products Regulatory Authority expenditure trends and estimates by programme/objective/activity

R million	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
Administration	123.0	140.5	185.8	156.9	8.5%	38.6%	172.6	178.9	187.6	6.1%	36.0%
Health product authorisation	73.7	47.0	34.0	41.3	-17.5%	12.9%	54.9	58.2	61.6	14.3%	11.1%
Inspectorate and regulatory compliance	35.4	42.4	49.2	54.8	15.7%	11.6%	63.8	68.1	74.0	10.5%	13.4%
Medicines evaluation and registration	80.4	109.6	119.4	121.5	14.7%	27.5%	136.2	155.0	170.2	11.9%	30.0%
Devices and radiation control	34.3	33.1	35.4	43.1	7.9%	9.4%	43.7	46.3	49.0	4.4%	9.4%
Total	346.7	372.7	423.9	417.6	6.4%	100.0%	471.3	506.5	542.4	9.1%	100.0%

Statements of financial performance, cash flow and financial position

Table 18.35 South African Health Products Regulatory Authority statements of financial performance, cash flow and financial position

Statement of financial performance	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million											
Revenue											
Non-tax revenue	222.5	246.2	297.5	274.1	7.2%	64.1%	322.0	350.3	379.2	11.4%	68.3%
Sale of goods and services other than capital assets	183.1	206.0	228.1	248.5	10.7%	53.4%	284.4	317.4	344.5	11.5%	61.5%
Other non-tax revenue	39.5	40.2	69.4	25.6	-13.5%	10.7%	37.6	32.9	34.6	10.7%	6.7%
Transfers received	146.3	150.0	137.9	143.5	-0.6%	35.9%	149.3	156.2	163.3	4.4%	31.7%
Total revenue	368.8	396.2	435.3	417.6	4.2%	100.0%	471.3	506.5	542.4	9.1%	100.0%
Expenses											
Current expenses	346.7	372.7	423.9	417.6	6.4%	100.0%	471.3	506.5	542.4	9.1%	100.0%
Compensation of employees	182.0	223.4	248.1	274.0	14.6%	59.1%	305.9	332.6	362.4	9.8%	65.7%
Goods and services	157.8	141.4	168.5	143.6	-3.1%	39.4%	165.5	173.8	180.1	7.8%	34.3%
Depreciation	7.0	7.8	7.4	—	-100.0%	1.5%	—	—	—	—	—
Total expenses	346.7	372.7	423.9	417.6	6.4%	100.0%	471.3	506.5	542.4	9.1%	100.0%
Surplus/(Deficit)	22.1	23.5	11.4	—	-100.0%		—	—	—	—	

Table 18.35 South African Health Products Regulatory Authority statements of financial performance, cash flow and financial position (continued)

Cash flow statement				Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
Audited outcome											
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25	2024/25	2025/26	2026/27	2027/28	2024/25 - 2027/28	
Cash flow from operating activities	94.4	92.6	53.9	–	-100.0%	–	(0.0)	(0.0)	(0.0)	–	–
Receipts											
Non-tax receipts	270.6	293.4	294.3	274.1	0.4%	64.5%	321.2	350.3	379.1	11.4%	68.2%
Sales of goods and services other than capital assets	261.1	272.8	261.5	248.5	-1.6%	59.5%	284.4	317.4	344.5	11.5%	61.5%
Other tax receipts	9.5	20.6	32.8	25.6	39.2%	5.0%	36.8	32.9	34.6	10.6%	6.7%
Transfers received	151.7	164.5	164.9	143.5	-1.8%	35.5%	149.3	156.2	163.3	4.4%	31.7%
Financial transactions in assets and liabilities	–	–	–	–	–	–	0.9	–	–	–	–
Total receipts	422.3	457.9	459.2	417.6	-0.4%	100.0%	471.3	506.5	542.4	9.1%	100.0%
Payment											
Current payments	327.9	365.3	405.2	417.6	8.4%	100.0%	471.3	506.5	542.4	9.1%	100.0%
Compensation of employees	185.0	225.8	258.9	274.0	14.0%	61.9%	305.9	332.6	362.4	9.8%	65.7%
Goods and services	142.9	139.5	146.4	143.6	0.2%	38.1%	165.5	173.8	180.1	7.8%	34.3%
Total payments	327.9	365.3	405.2	417.6	8.4%	100.0%	471.3	506.5	542.4	9.1%	100.0%
Net cash flow from investing activities	(4.2)	(7.4)	(11.9)	(10.5)	36.2%	100.0%	(8.1)	(9.9)	(7.7)	-9.9%	100.0%
Acquisition of property, plant, equipment and intangible assets	(3.3)	(7.4)	(3.3)	(10.5)	47.0%	76.9%	(8.1)	(9.9)	(7.7)	-9.9%	100.0%
Acquisition of software and other intangible assets	(1.1)	–	(8.6)	–	-100.0%	24.5%	–	–	–	–	–
Proceeds from the sale of property, plant, equipment and intangible assets	0.2	0.0	0.0	–	-100.0%	-1.4%	–	–	–	–	–
Net cash flow from financing activities	3.4	0.9	–	–	-100.0%	–	–	–	–	–	–
Deferred income	3.4	0.9	–	–	-100.0%	–	–	–	–	–	–
Net increase/(decrease) in cash and cash equivalents	93.6	86.2	42.0	(10.5)	-148.2%	14.4%	(8.1)	(9.9)	(7.7)	-9.8%	100.0%
Statement of financial position											
Carrying value of assets	29.4	31.2	36.8	49.0	18.5%	10.1%	59.5	70.5	70.5	12.9%	17.2%
of which:											
Acquisition of assets	(3.3)	(7.4)	(3.3)	(10.5)	47.0%	100.0%	(8.1)	(9.9)	(7.7)	-9.9%	100.0%
Receivables and prepayments	20.3	15.1	26.9	16.0	-7.7%	5.4%	16.0	16.0	16.0	–	4.4%
Cash and cash equivalents	244.4	329.6	371.6	297.8	6.8%	84.5%	287.3	276.3	276.3	-2.5%	78.4%
Total assets	294.1	376.0	435.3	362.8	7.2%	100.0%	362.8	362.8	362.8	–	100.0%
Accumulated surplus/(deficit)	47.5	71.0	82.4	56.1	5.7%	17.4%	56.1	56.1	56.1	–	15.5%
Capital reserve fund	3.4	4.3	9.8	4.3	8.5%	1.4%	4.3	4.3	4.3	–	1.2%
Finance lease	3.3	4.1	3.5	1.6	-21.1%	0.9%	1.6	1.6	1.6	–	0.4%
Deferred income	200.8	256.2	292.7	244.7	6.8%	67.8%	244.7	244.7	244.7	–	67.5%
Trade and other payables	15.7	10.6	12.1	35.0	30.8%	5.1%	35.0	35.0	35.0	–	9.6%
Provisions	23.6	28.8	33.8	21.1	-3.7%	7.3%	21.1	21.1	21.1	–	5.8%
Derivatives financial instruments	–	1.0	0.9	–	–	0.1%	–	–	–	–	–
Total equity and liabilities	294.1	376.0	435.3	362.8	7.2%	100.0%	362.8	362.8	362.8	–	100.0%

Personnel information

Table 18.36 South African Health Products Regulatory Authority personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved establishment	Number of posts on funded establishment	Actual			Revised estimate			Medium-term expenditure estimate										
			2023/24			2024/25			2025/26			2026/27			2027/28				
South African Health Products Regulatory Authority			Unit cost			Unit cost			Unit cost			Unit cost			Unit cost				
			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	444	444	309	248.1	0.8	333	274.0	0.8	342	305.9	0.9	342	332.6	1.0	354	362.4	1.0	2.1%	100.0%
1 – 6	56	56	48	20.0	0.4	48	18.3	0.4	68	30.7	0.5	68	32.5	0.5	68	34.5	0.5	12.3%	18.3%
7 – 10	84	84	88	52.1	0.6	74	49.4	0.7	80	56.2	0.7	80	55.2	0.7	80	58.5	0.7	2.6%	22.9%
11 – 12	244	244	126	115.5	0.9	157	132.1	0.8	139	139.1	1.0	139	158.0	1.1	151	177.2	1.2	-1.3%	42.8%
13 – 16	58	58	45	54.8	1.2	52	68.2	1.3	53	73.7	1.4	53	80.4	1.5	53	85.2	1.6	0.6%	15.4%
17 – 22	2	2	2	5.8	2.9	2	5.9	3.0	2	6.2	3.1	2	6.6	3.3	2	7.0	3.5	–	0.6%

1. Rand million.

South African Medical Research Council

Selected performance indicators

Table 18.37 South African Medical Research Council performance indicators by programme/objective/activity and related outcome

Indicator	Programme/Objective/Activity	MTDP outcome	Audited performance			Estimated performance	MTEF targets		
			2021/22	2022/23	2023/24	2024/25	2025/26	2026/27	2027/28
Number of accepted and/or published conference proceedings, abstracts, journal articles, book chapters and books by council-affiliated and funded authors per year	Core research	Outcome 12: Improved access to affordable and quality health care	1 169	1 455	1294	600	1 000	900	1 025
Number of accepted and/or published conference proceedings, abstracts, journal articles, book chapters and books by council grant-holders with acknowledgement of council support per year	Core research		265	445	373	170	220	220	300
Number of accepted and/or published conference proceedings, abstracts, journal articles, book chapters and books where the first and/or last author is affiliated to the council per year	Core research		637	775	646	255	650	500	500
Number of research grants funded by the council per year	Core research		152	174	221	170	210	210	210
Number of innovation disclosures made by council employees and students per year	Innovation and technology		3	1	1	1	1	1	1
Number of council career and capacity development awards to masters and PhD candidates, postdoctoral fellows, and early- and mid-career scientists per year (all recipients)	Capacity development		167	171	184	110	110	130	140
Number of council career and capacity development awards to masters and PhD candidates, postdoctoral fellows, and early- and mid-career scientists per year (women recipients)	Capacity development		122	120	122	108	80	90	100
Number of council career and capacity development awards to masters and PhD candidates, postdoctoral fellows and early- and mid-career scientists per year (black South African citizens and permanent resident recipients)	Capacity development		108	118	121	90	90	100	105
Number of council career and capacity development awards to masters and PhD candidates, postdoctoral fellows and early- and mid-career scientists per year (recipients from historically disadvantaged institutions)	Capacity development		52	60	68	83	35	45	45
Number of masters and PhD students graduating or completing their studies per year	Capacity development		81	93	120	50	50	50	50

Entity overview

In terms of the South African Medical Research Council Act (1991), the council is mandated to promote the

improvement of the health and quality of life of South Africa's population through research, development and technology transfer. In line with this, over the medium term, the council will focus on funding and conducting core health research, developing innovations and technology, and building research capacity. It will pay particular attention to risk factors associated with TB, HIV and AIDS, cardiovascular diseases, non-communicable diseases, and alcohol and other drug abuse. The core research function is expected to account for 59.6 per cent (R3.8 billion) of the council's expenditure over the medium term. This will support the publication of more than 5 000 journal articles, book chapters or books with relevant publishers and journals.

Total expenditure is expected to increase at an average annual rate of 6.7 per cent, from R1.8 billion in 2024/25 to R2.2 billion in 2027/28, driven mainly by an increase in grant funding at an average annual rate of 8.9 per cent over the period ahead. The increase in grant funding will also allow the council to appoint contract personnel. As a result, spending on compensation of employees is set to increase at an average annual rate of 6 per cent, from R636.6 million in 2024/25 to R758.1 million in 2027/28.

Transfers from the department are expected to account for an estimated 45.2 per cent (R2.8 billion) of total revenue over the MTEF period, while income received from grants accounts for an estimated 51.4 per cent (R3.3 billion). Overall, revenue is projected to increase in line with expenditure.

Programmes/Objectives/Activities

Table 18.38 South African Medical Research Council expenditure trends and estimates by programme/objective/activity

	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Administration	288.5	246.4	273.1	281.3	-0.8%	17.6%	285.8	305.3	325.5	5.0%	14.7%
Core research	726.9	774.4	847.6	1 079.5	14.1%	54.7%	1 205.7	1 259.1	1 325.3	7.1%	59.6%
Innovation and technology	326.7	340.8	355.6	381.0	5.3%	22.6%	413.8	438.8	471.2	7.3%	20.9%
Capacity development	75.4	70.4	75.0	89.2	5.8%	5.0%	90.2	96.5	101.5	4.4%	4.6%
Research translation	—	3.2	—	4.3	—	0.1%	4.5	4.7	4.9	4.3%	0.2%
Total	1 417.4	1 435.3	1 551.3	1 835.3	9.0%	100.0%	1 999.9	2 104.5	2 228.4	6.7%	100.0%

Statements of financial performance, cash flow and financial position

Table 18.39 South African Medical Research Council statements of financial performance, cash flow and financial position

Statement of financial performance	Audited outcome			Revised estimate	Average growth rate (%)	Average: Expenditure/ Total (%)	Medium-term expenditure estimate			Average growth rate (%)	Average: Expenditure/ Total (%)
	2021/22	2022/23	2023/24				2025/26	2026/27	2027/28		
R million				2024/25	2021/22 - 2024/25					2024/25 - 2027/28	
Revenue											
Non-tax revenue	572.4	664.0	770.5	975.4	19.4%	47.4%	1 091.1	1 167.5	1 249.2	8.6%	54.8%
Sale of goods and services other than capital assets	534.7	600.0	693.1	909.8	19.4%	43.5%	1 020.8	1 095.3	1 175.8	8.9%	51.4%
Other non-tax revenue	37.7	63.9	77.4	65.7	20.3%	3.9%	70.3	72.2	73.5	3.8%	3.5%
Transfers received	851.1	778.9	759.5	859.8	0.3%	52.6%	908.8	937.0	979.1	4.4%	45.2%
Total revenue	1 423.4	1 442.8	1 530.0	1 835.3	8.8%	100.0%	1 999.9	2 104.5	2 228.4	6.7%	100.0%
Expenses											
Current expenses	1 306.4	1 333.7	1 452.3	1 722.9	9.7%	93.1%	1 881.4	1 982.3	2 100.6	6.8%	94.1%
Compensation of employees	436.8	484.1	552.0	636.6	13.4%	33.7%	674.8	715.2	758.1	6.0%	34.1%
Goods and services	845.5	824.5	867.3	1 050.3	7.5%	57.6%	1 169.6	1 229.0	1 304.0	7.5%	58.2%
Depreciation	23.9	24.8	32.7	36.0	14.6%	1.9%	37.0	38.0	38.5	2.3%	1.8%
Interest, dividends and rent on land	0.2	0.2	0.4	—	-100.0%	—	—	—	—	—	—
Transfers and subsidies	111.0	101.6	99.1	112.4	0.4%	6.9%	118.5	122.2	127.7	4.4%	5.9%
Total expenses	1 417.4	1 435.3	1 551.3	1 835.3	9.0%	100.0%	1 999.9	2 104.5	2 228.4	6.7%	100.0%
Surplus/(Deficit)	6.0	7.5	(21.4)	—	-100.0%	—	—	—	—	—	—

Table 18.39 South African Medical Research Council statements of financial performance, cash flow and financial position (continued)

Cash flow statement						Average: Expenditure/ Total (%)				Average growth rate (%)	Average: Expenditure/ Total (%)
	Audited outcome			Revised estimate	Average growth rate (%)		Medium-term expenditure estimate				
R million	2021/22	2022/23	2023/24	2024/25	2021/22 - 2024/25		2025/26	2026/27	2027/28	2024/25 - 2027/28	
Cash flow from operating activities	146.8	76.0	(142.3)	138.2	-2.0%	100.0%	67.1	69.9	70.3	-20.2%	100.0%
Receipts											
Non-tax receipts	589.7	593.4	561.1	976.4	18.3%	45.0%	1 001.1	1 077.5	1 179.2	6.5%	53.4%
Sales of goods and services other than capital assets	564.0	550.8	498.3	926.5	18.0%	41.9%	949.6	1 025.0	1 125.7	6.7%	50.8%
Other tax receipts	25.7	42.5	62.8	49.8	24.7%	3.1%	51.5	52.5	53.5	2.4%	2.6%
Transfers received	851.1	778.9	759.5	859.8	0.3%	55.0%	908.8	937.0	979.1	4.4%	46.6%
Total receipts	1 440.8	1 372.2	1 320.6	1 836.2	8.4%	100.0%	1 909.9	2 014.5	2 158.4	5.5%	100.0%
Payment											
Current payments	1 293.9	1 296.2	1 462.9	1 698.0	9.5%	100.0%	1 842.9	1 944.6	2 088.0	7.1%	100.0%
Compensation of employees	434.0	477.5	527.7	629.1	13.2%	35.9%	646.2	683.0	723.7	4.8%	35.5%
Goods and services	859.7	818.4	934.9	1 068.7	7.5%	64.1%	1 196.4	1 261.3	1 364.1	8.5%	64.5%
Interest and rent on land	0.2	0.3	0.4	0.3	12.2%	—	0.3	0.3	0.3	—	—
Total payments	1 293.9	1 296.2	1 462.9	1 698.0	9.5%	100.0%	1 842.9	1 944.6	2 088.0	7.1%	100.0%
Net cash flow from investing activities	(52.7)	(54.7)	(53.7)	(64.4)	6.9%	100.0%	(57.5)	(57.5)	(61.4)	-1.6%	100.0%
Acquisition of property, plant, equipment and intangible assets	(48.9)	(53.0)	(43.4)	(61.5)	7.9%	91.5%	(54.5)	(54.5)	(58.2)	-1.8%	95.0%
Acquisition of software and other intangible assets	(3.8)	(1.9)	(10.7)	(2.9)	-9.1%	8.8%	(3.0)	(3.0)	(3.2)	3.9%	5.0%
Proceeds from the sale of property, plant, equipment and intangible assets	0.0	0.2	0.4	—	-100.0%	-0.3%	—	—	—	—	—
Net cash flow from financing activities	0.1	0.2	0.4	—	-100.0%	—	—	—	—	—	—
Borrowing activities	0.1	0.2	0.4	—	-100.0%	—	—	—	—	—	—
Net increase/(decrease) in cash and cash equivalents	94.2	21.5	(195.7)	73.8	-7.8%	-0.1%	9.6	12.4	8.9	-50.6%	100.0%
Statement of financial position											
Carrying value of assets of which:	270.0	289.9	329.6	305.6	4.2%	28.3%	313.5	320.2	326.5	2.2%	29.9%
Acquisition of assets	(48.9)	(53.0)	(43.4)	(61.5)	7.9%	100.0%	(54.5)	(54.5)	(58.2)	-1.8%	100.0%
Investments	14.2	15.6	18.5	16.1	4.3%	1.5%	16.1	16.1	16.8	1.3%	1.5%
Receivables and prepayments	61.9	129.2	112.6	89.0	12.8%	9.2%	99.7	101.7	105.5	5.8%	9.4%
Cash and cash equivalents	695.6	719.7	522.1	595.9	-5.0%	59.5%	605.5	617.9	626.8	1.7%	57.9%
Taxation	20.0	16.2	25.4	—	-100.0%	1.4%	16.5	18.5	19.5	—	1.3%
Total assets	1 061.7	1 170.7	1 008.2	1 006.6	-1.8%	100.0%	1 051.2	1 074.3	1 095.1	2.8%	100.0%
Accumulated surplus/(deficit)	426.8	434.3	412.9	289.5	-12.1%	36.7%	289.5	289.5	289.5	—	27.4%
Deferred income	450.5	549.6	448.6	515.8	4.6%	46.3%	563.1	578.0	600.3	5.2%	53.3%
Trade and other payables	162.9	166.5	115.6	156.5	-1.3%	14.1%	160.1	166.8	165.0	1.8%	15.3%
Taxation	—	—	—	14.9	—	0.4%	—	—	—	-100.0%	0.4%
Provisions	21.6	21.4	32.1	29.9	11.5%	2.5%	38.6	40.0	41.4	11.4%	3.5%
Total equity and liabilities	1 061.7	1 171.8	1 009.3	1 006.6	-1.8%	100.0%	1 051.2	1 074.3	1 096.2	2.9%	100.0%

Personnel information

Table 18.40 South African Medical Research Council personnel numbers and cost by salary level

Number of posts estimated for 31 March 2025			Number and cost ¹ of personnel posts filled/planned for on funded establishment															Average growth rate of personnel posts (%)	Average: salary level/ Total (%)
Number of funded posts	Number of approved establishment posts	Actual			Revised estimate			Medium-term expenditure estimate											
		2023/24			2024/25			2025/26			2026/27			2027/28			2024/25 - 2027/28		
South African Medical Research Council			Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost	Number	Cost	Unit cost		
Salary level	851	851	764	552.0	0.7	851	636.6	0.7	849	674.8	0.8	856	715.2	0.8	855	758.1	0.9	0.2%	100.0%
1 – 6	250	250	227	54.5	0.2	250	63.5	0.3	250	67.3	0.3	252	71.7	0.3	252	76.1	0.3	0.3%	29.4%
7 – 10	379	379	334	194.9	0.6	379	229.9	0.6	377	243.6	0.6	382	260.5	0.7	379	273.9	0.7	–	44.5%
11 – 12	108	108	96	110.1	1.1	108	128.4	1.2	108	136.1	1.3	108	141.9	1.3	110	152.6	1.4	0.6%	12.7%
13 – 16	110	110	103	179.8	1.7	110	201.5	1.8	110	213.5	1.9	110	226.1	2.1	110	239.8	2.2	–	12.9%
17 – 22	4	4	4	12.6	3.2	4	13.3	3.3	4	14.1	3.5	4	15.0	3.7	4	15.9	4.0	–	0.5%

1. Rand million.